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PREFACE

The Federal Emergency Management Agency (FEMA) is pleased to have this opportunity to update and improve the guidance through this new edition of FEMA P-320, *Taking Shelter from the Storm: Building a Safe Room for Your Home or Small Business*. Since the first edition of FEMA P-320 was issued in 1998, more than 1 million copies of the publication have been distributed, and nearly 25,000 residential safe rooms have been constructed with FEMA funding assistance.

Other positive developments include but are not limited to:

- The construction of tens of thousands of safe rooms with private funds.
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<th>Full Form</th>
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<tr>
<td>AHJ</td>
<td>authority having jurisdiction</td>
</tr>
<tr>
<td>ASCE</td>
<td>American Society of Civil Engineers</td>
</tr>
<tr>
<td>CMU</td>
<td>concrete masonry unit</td>
</tr>
<tr>
<td>CR</td>
<td>County Road</td>
</tr>
<tr>
<td>EF Scale</td>
<td>Enhanced Fujita Scale</td>
</tr>
<tr>
<td>F Scale</td>
<td>Fujita Scale</td>
</tr>
<tr>
<td>FEMA</td>
<td>Federal Emergency Management Agency</td>
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<tr>
<td>FLASH</td>
<td>Federal Alliance for Safe Homes</td>
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<tr>
<td>HMGP</td>
<td>Hazard Mitigation Grant Program</td>
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<td>IBC</td>
<td>International Building Code</td>
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<tr>
<td>ICC</td>
<td>International Code Council</td>
</tr>
<tr>
<td>ICF</td>
<td>insulated concrete form</td>
</tr>
<tr>
<td>IRC</td>
<td>International Residential Code</td>
</tr>
<tr>
<td>MAT</td>
<td>Mitigation Assessment Team</td>
</tr>
<tr>
<td>NEHRP</td>
<td>National Earthquake Hazard Reduction Program</td>
</tr>
<tr>
<td>NIST</td>
<td>National Institute of Standards and Technology</td>
</tr>
<tr>
<td>NOAA</td>
<td>National Oceanic and Atmospheric Administration</td>
</tr>
<tr>
<td>NSSA</td>
<td>National Storm Shelter Association</td>
</tr>
<tr>
<td>NWR</td>
<td>NOAA Weather Radio</td>
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<td>NWS</td>
<td>National Weather Service</td>
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<tr>
<td>OEM</td>
<td>Oklahoma Department of Emergency Management</td>
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<td>SFHA</td>
<td>Special Flood Hazard Area</td>
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CHAPTER 1
Introduction

Every year, tornadoes, hurricanes, and other extreme windstorms cause injury, death, and property damage worth billions of dollars in the United States. Even so, more and more people build homes in tornado- and hurricane-prone areas, possibly putting themselves into the path of such storms.

Introduction

This publication is primarily intended for homeowners, builders, and contractors, but can also be used by design professionals and local officials for decision-making guidance on tornado and hurricane safe rooms. Design professionals and other readers seeking more technical guidance should refer to the Federal Emergency Management Agency’s (FEMA’s) FEMA P-361, Safe Rooms for Tornadoes and Hurricanes: Guidance for Community and Residential Safe Rooms (2015), which provides the design criteria and commentary used to develop the prescriptive solutions and safe room planning guidance provided in this publication. The safe room designs in this publication were developed primarily for use in new homes and small businesses, but some can be used in existing buildings. This publication and FEMA P-361 supersede the FEMA National Performance Criteria for Tornado Shelters (1999) as well as any earlier versions of FEMA P-320.

In August 2008, the International Code Council (ICC), with the support of the National Storm Shelter Association (NSSA), released a consensus standard on the design and construction of storm shelters. This standard, the ICC/NSSA Standard for the Design and Construction of Storm Shelters (ICC 500, 2014), codifies much of the safe room recommendations of the early editions of FEMA P-320 and FEMA P-361. ICC 500 provides the minimum design and construction requirements for extreme wind storm shelters and has been incorporated by referenced standard into the 2009, 2012, and 2015 International Building Code (IBC) and International Residential Code (IRC). Those involved in the design, construction, and maintenance of safe rooms should become knowledgeable of both FEMA guidance and ICC standards that pertain to sheltering from extreme winds.
Having a safe room for your home or small business can help provide near-absolute protection for you and your family or employees from injury or death caused by the dangerous forces of extreme winds. Near-absolute protection means that, based on our current knowledge of tornadoes and hurricanes, the occupants of a safe room built according to this publication will have a high probability of being protected from injury or death. Our knowledge of tornadoes and hurricanes is based on substantial meteorological records as well as extensive investigations of damage to structures from extreme winds. Having a safe room can also relieve some of the anxiety created by the threat of an oncoming tornado or hurricane. For examples of safe room success stories, see Chapter 5.

Should you consider building a safe room in your home or small business to provide protection for you, your family, or employees during a tornado or hurricane? This publication will help you answer this and other questions so you can decide how best to provide that protection. It includes the results of research that has been underway for more than 30 years by Texas Tech University’s National Wind Institute and other wind engineering research facilities on the effects of extreme winds on buildings.

This publication includes safe room designs and shows you and your builder/contractor or local design professional how to construct a safe room for your home or small business. Design options include safe rooms located inside or outside of a new home or small business. Guidance is also provided on how to modify an existing home or small business to add a safe room in an existing space. The safe rooms discussed herein are designed to provide protection for you, your family, or employees from the extreme winds expected during tornadoes and hurricanes and from wind-borne debris associated with these events.

All guidance in this publication is applicable to residential safe rooms, but may also be useful for safe rooms in small businesses. However, safe rooms in small businesses (or in residences with greater
than 16 occupants) are considered community safe rooms and, therefore, must be designed with additional architectural, fire safety, ventilation, and other requirements, as described in FEMA P-361 and ICC 500. For more information on requirements for community safe rooms in small businesses, see Section 4.2.1.

The safe rooms in this publication have been designed with life-safety protection as the primary consideration.

They are a set of “prescriptive solutions” to the technical design criteria set forth in ICC 500 and FEMA P-361. When installation and foundation requirements are addressed by a licensed professional engineer or architect, these designs will meet or exceed the design requirements set forth in the ICC 500 for residential storm shelters for both tornado and hurricane hazards. The safe room designs presented herein provide site-built solutions; information on prefabricated safe rooms can be found in Section 4.3 of this publication.

### SPRING 2011 TORNADO OUTBREAK

The Southeastern and Midwestern portions of the United States experienced historic tornado activity in the spring of 2011. From April 25 to 28, 2011, hundreds of tornadoes ranging from EF0 to EF5 touched down from Texas to New York, with some of the strongest and most devastating on April 27 occurring in Alabama, Mississippi, Georgia, and Tennessee. According to the National Weather Service (NWS), tornado-caused deaths reached 364 during the month of April, with 321 people killed during the April 25–28 tornado outbreak.

Less than a month later, on May 22, more than 50 tornadoes touched down across an eight-State area, the most powerful of which was a 0.75-mile-wide EF5 tornado that cut a 6-mile path through Joplin, MO. The tornado destroyed thousands of homes and caused widespread damage in the city. This historic tornado resulted in 161 fatalities, the most fatalities ever recorded from a single tornado since modern record keeping began in 1950.

A Mitigation Assessment Team (MAT) was deployed to assess the damage in Alabama, Mississippi, Georgia, Tennessee, and Joplin, MO. The MAT investigated the performance of residential buildings, commercial and industrial buildings, critical and essential facilities, and infrastructure, as well as safe rooms, storm shelters, hardened areas, and tornado refuge areas. FEMA P-908, Mitigation Assessment Team Report – Spring 2011 Tornadoes: April 25–28 and May 22 (FEMA, 2012), presents the MAT’s field observations, as well as subsequent conclusions and recommendations, which have been incorporated into this edition of FEMA P-320.

Two MAT recommendations were successfully submitted as code change proposals for the 2015 IBC. As a result, the 2015 IBC requires storm shelters to be incorporated when any of the following are constructed: K-12 schools with capacity for more than 50 occupants; 911 call stations; fire, rescue, ambulance, and police stations; and emergency operation centers. The requirement only applies in Wind Zone IV (see Figure 2-7 for wind zone details) for communities that adopt the 2015 IBC.
Almost every State in the United States has been affected by extreme windstorms such as tornadoes and hurricanes. All Atlantic and Gulf of Mexico coastal areas in the United States, including Puerto Rico, the U.S. Virgin Islands, and Hawaii, have been affected by hurricanes. Even States not normally considered to be susceptible to extreme windstorms have experienced dangerous extreme winds; lesser known areas for experiencing extreme winds are typically near mountain ranges, including the Pacific Northwest coast.

A homeowner’s decision regarding whether to build a safe room depends in large part on the risk of being struck by one of these events. This chapter describes tornadoes, hurricanes, the effect of high winds on a building, and the decision process for determining the need for a safe room.

### 2.1 Tornadoes

A tornado is a violently rotating column of air with wind speeds that can be significantly higher than design wind speeds in modern building codes. Although tornadoes typically occur in the spring and summer months, they can occur at any time in any part of the country. In some cases, hurricanes spawn tornadoes. The severity of a tornado is categorized by the Enhanced Fujita Scale (EF Scale). As of February 2007, the EF Scale (see Figure 2-1) was adopted by the National Oceanic and Atmospheric Administration (NOAA) to replace the Fujita Scale (F Scale). The EF Scale is designed similar to the F Scale, but has been revised to have a greater number of Damage Indicators, which are used to characterize the degree of damage experienced by buildings during a tornado.

The risk and frequency of tornadoes varies across the country and within each State. Comparing the numbers of tornadoes recorded in different areas of the country can give you a better understanding of potential tornado activity in those areas. Figure 2-2 shows the general locations of recorded EF3, EF4, and EF5 tornadoes in the United States between 1950 and 2013 (NOAA, 2014a). While this map presents a reasonable portrayal of tornado activity in the United States since 1950, it should not be assumed that locations that do not have a tornado track marked have never had a tornado or will never experience one. First, any tornadoes that occurred prior to 1950 are not shown on...
2. Understanding the Hazards

Figure 2-1: Typical tornado damage according to the EF Scale (wind speeds are estimated 3-second-gust wind speeds)

SOURCE: NOAA NATIONAL WEATHER SERVICE, STORM PREDICTION CENTER
Figure 2-2: Recorded EF3, EF4, and EF5 tornadoes in the United States from 1950 to 2013

SOURCE: NOAA NATIONAL WEATHER SERVICE, STORM PREDICTION CENTER
2. Understanding the Hazards

2.2 Hurricanes

A hurricane is a tropical cyclone with sustained winds of 74 mph or greater. Hurricanes are characterized by a low-pressure center that creates strong winds and rain. Hurricane intensities depend on a number of complex processes, but are generally measured in terms of maximum surface wind speeds or minimum surface pressure. Hurricanes are categorized by the Saffir-Simpson Hurricane Wind Scale (see Figure 2-4), which assigns a category from 1 to 5 based on a hurricane’s sustained wind speed. Hurricanes can be devastating storms; while tornadoes affect smaller areas, hurricanes are broad storms capable of delivering high winds and flooding to large areas. A hurricane that reaches Category 3 or higher is considered a major hurricane, but Category 1 and 2 hurricanes are still dangerous.

In the United States, 289 hurricanes were recorded to have made landfall between 1851 and 2011. Over one-third of these hurricanes (97) were classified as major hurricanes. Hurricanes have made landfall in Florida more than in any other State. The second most hurricane-affected State is Texas, but every State on the Gulf Coast and bordering the Atlantic Ocean is susceptible to damage caused by hurricanes, as are U.S. island possessions and Territories of Puerto Rico, American Samoa, and Guam, which have been seriously affected by numerous tropical cyclones. Hurricanes between 1950 and 2011 resulted in 3,102 deaths (NOAA, 2014b).

TERMINOLOGY

Storm surge. In this publication, “storm surge” means an abnormal rise in sea level accompanying a hurricane or other intense storm, with a height that is the difference between the observed level of the sea surface and the level that would have occurred in the absence of the tropical cyclone. Storm surge (see Figure 2-3) is usually estimated by subtracting the normal or predicted astronomical tide from the observed storm tide. The storm surge measurement does not include wave height unless specifically noted, which can add 3 feet or more.

WARNING

Safe rooms designed to protect you and your family or employees from a hurricane or tornado should not be built in areas expected to be flooded during a hurricane, thunderstorm, or other severe weather event. Residents of hazard-prone coastal areas should abide by the warnings of their local emergency services personnel and evacuate to safer ground. The protection from wind provided by safe rooms and shelters is quickly negated when people find themselves trapped and inundated by floodwaters.

If you do not know whether your home or small business is in a storm surge area or other area subject to flooding, ask your local emergency management or floodplain management official.
A high percentage of framed homes will be destroyed, with total roof failure and wall collapse. Fallen trees and power poles will isolate residential areas. Power outages will last for weeks to possibly months. Most of the area will be uninhabitable for weeks or months. (157 mph or higher)

Well-built framed homes may incur major damage or removal of roof decking and gable ends. Many trees will be snapped or uprooted, blocking numerous roads. Electricity and water will be unavailable for several days to weeks after the storm passes. (111–129 mph)

Well-constructed framed homes could have damage to roof, shingles, vinyl siding, and gutters. Large branches of trees will snap and shallowly rooted trees may be toppled. Extensive damage to power lines and poles likely will result in power outages that could last a few to several days. (74–95 mph)

Well-built framed homes can sustain severe damage with loss of most of the roof structure and/or some exterior walls. Most trees will be snapped or uprooted and power poles downed. Fallen trees and power poles will isolate residential areas. Power outages will last weeks to possibly months. Most of the area will be uninhabitable for weeks or months. (130–156 mph)

Well-constructed framed homes could sustain major roof and siding damage. Many shallowly rooted trees will be snapped or uprooted and block numerous roads. Near-total power loss is expected with outages that could last from several days to weeks. (96–110 mph)

Figure 2-4: Typical damage associated with hurricane categories according to the Saffir-Simpson Hurricane Wind Scale (wind speeds are 1-minute sustained speeds)

SOURCE: NOAA NATIONAL WEATHER SERVICE, NATIONAL HURRICANE CENTER
2.3 Effects of Extreme Winds on a Building

Extreme winds can cause severe damage to a building. For example, the roof covering, roof deck, or wall siding can be pulled off and the windows can be pushed into or pulled off of a building. Figure 2-5 shows how extreme winds can affect a building and cause it to fail. When wind enters a building through a broken window, door, or roof section, that wind acts on the inside of a building much like air acts when forced into a balloon; it pushes on the walls and roof of the building from the inside. These forces within the building added to the wind forces acting on the outside of the building often result in building failure. Buildings are generally not designed to resist forces acting on both the inside and the outside of the building.

Buildings that fail under the effects of extreme winds often appear to have exploded. This has given rise to the misconception that, during an extreme wind event, the windows and doors in a building should be opened to equalize the pressure and prevent atmospheric pressure differences from inside and outside the building.

In fact, opening a window or door allows wind to enter a building and increases the pressure acting on the interior of the building and the risk of building failure. This is illustrated in Figure 2-6, where the failure of a garage door initiated progressive failure that included the loss of the garage roof.

Damage can also be caused by flying debris. If wind speeds are extreme, debris can penetrate or perforate windows, walls, or the roof. For example, a 2-inch × 4-inch wood stud weighing 15 pounds, when carried...
by a 250-mph wind, can have a horizontal speed of 100 mph, which is enough force to penetrate or perforate most common building materials used in homes today. Even a reinforced masonry wall, which typically has hollow cells between reinforced cells, will be perforated unless it has been designed and constructed to resist debris impact during extreme winds. Because debris can severely damage and even perforate windows, walls, and roofs, they threaten not only buildings but the occupants as well.

2.4 Do You Need a Safe Room?

Building owners should ask themselves several questions when considering whether to install a safe room:

- What is my risk of tornadoes and/or hurricanes?
- What existing refuge options do I have if a tornado or hurricane occurs in my location?
- What level of safety am I comfortable with?
- How feasible is it to construct a safe room, and what are the costs?

On the basis of 60 years of tornado history and more than 150 years of hurricane history, the United States has been divided roughly into four zones that geographically reflect the number and strength of recorded extreme windstorms (Figure 2-7). Zone IV has experienced the most and the strongest tornado activity. Zone III has experienced significant tornado activity and includes most coastal areas that are susceptible to hurricanes. Zones II and I represent areas with relatively lower historical tornado activity that correlate with a lower risk of tornadoes in those areas. Zone II includes some areas east of the Rocky Mountains that are not covered in Zone III and parts of the northeast. Zone I primarily consists of areas west of the Rocky Mountains, where there are relatively few tornado occurrences. Additionally, the hurricane-prone region (as identified in Figure 2-7 along the Gulf Coast and Atlantic Coast) indicates substantial risk to hurricanes.

Section 2.5 includes guidance to help you determine your level of risk from these extreme events and will assist you in your decision whether or not to install a safe room. If you decide that you need a safe room, Chapter 3 will help you and your builder/contractor or local design professional in planning your safe room. To learn more about the wind history for the area where you live, check with your local building official, meteorologist, or emergency management official. Also, visit the NOAA National Climatic Data Center, which contains data on various types of storms within the United States, at http://www.ncdc.noaa.gov/stormevents.

The prescriptive designs included in this publication should not be used to install safe rooms in hurricane-prone areas that may be inundated by storm surge or flooding from a hurricane. In areas not prone to storm surge, a safe room may be installed within mapped floodplains only when the designs provided herein meet the flood hazard criteria presented in Section 3.2, comply with all local floodplain ordinances, and are coordinated with local emergency management.

Your home or place of business may be built in accordance with local building codes that take into account the effects of minimum design winds for your area. Building codes require that buildings be able to withstand a “design” wind event. In most inland tornado-prone regions, the building code design wind speed (typically associated with a severe thunderstorm) is 115 mph in the latest editions of the IRC and IBC (2015 editions). For hurricane-prone areas, design wind speeds required by the 2015 IRC and 2015 IBC typically range from 115 mph to 180 mph. A tornado or
2. Understanding the Hazards

Figure 2-7: Wind Zones in the United States*

* If you are uncertain of your location because of the level of detail and size of the map, or if you live on or very near one of the delineation lines, use the highest adjacent wind zone.
A safe room designed and constructed to the prescriptive designs included in this publication (and properly sited to address flood hazards) will meet or exceed the ICC 500 residential storm shelter design criteria. For small businesses, community safe rooms, and safe rooms in residential buildings with more than 16 occupants, additional criteria are specified in ICC 500, including, but not limited to, ventilation, sanitation, and fire separation requirements. The designs in this publication are intended for residential safe room applications, and will not meet the necessary criteria for small business safe rooms without additional detailing and modifications.

2.5 Assessing Your Risk

To determine if you are in an area prone to low, moderate, or high wind hazards, use Figure 2-7 to determine the wind hazard zone for the area where your building is located. If you are uncertain of your location, given the level of detail and size of the map, or find you live on or very near one of the delineation lines, use the highest adjacent wind zone. Once you determine your wind hazard zone, your risk and guidance for your level of risk can be found in Table 2-1.

Note that some areas of the United States are also subject to hurricanes (see Figure 2-7). If you live in this hurricane-prone region, your risk is considered high for the intent of considering a safe room.

HURRICANE RISK

For more detailed information on hurricane risks in the United States, see Chapter 3 of FEMA P-55, Coastal Construction Manual (FEMA, 2011).

Table 2-1: Safe Room Risk Based on Wind Zones

<table>
<thead>
<tr>
<th>WIND ZONE</th>
<th>RISK</th>
<th>GUIDANCE</th>
</tr>
</thead>
<tbody>
<tr>
<td>I</td>
<td>Low Risk</td>
<td>Need for an extreme-wind safe room is a matter of homeowner or small business owner preference</td>
</tr>
<tr>
<td>II</td>
<td>Moderate Risk</td>
<td>Safe room should be considered for protection from extreme winds</td>
</tr>
<tr>
<td>III and IV</td>
<td>High Risk</td>
<td>Safe room is the preferred method of protection from extreme winds</td>
</tr>
<tr>
<td>Hurricane-Prone Region</td>
<td>High Risk</td>
<td>Safe room is the preferred method of protection from extreme winds. FEMA recommends that all potential safe room occupants comply with local jurisdictional directions and evacuation orders during an emergency event, even if they have constructed a safe room.</td>
</tr>
</tbody>
</table>
Now that you better understand your risk from a tornado or hurricane, you can work with your builder/contractor and local design professional as necessary to build a safe room to provide protection for you, your family, or employees from these extreme windstorms. This section describes the basis of the safe room designs presented in this publication and shows you where you can build a safe room in your home or small business.

### 3.1 Design Basis

The purpose of a safe room is to provide a space where you, your family, or employees can survive a tornado or hurricane with little or no injury. To provide protection for the occupants during extreme windstorms, the safe room must be adequately anchored to a proper foundation to resist overturning and uplift; even when using the prescriptive designs in this publication, this may require the services of a licensed professional engineer. Further, the connections between all parts of the safe room must be strong enough to resist failure, and the walls, roof, and door must resist perforation by wind-borne debris.

Most homes, even new ones constructed according to modern building codes, do not provide adequate protection for occupants seeking life-safety protection from tornadoes. Homes built to a modern building code in hurricane-prone areas, such as wind-borne debris regions, better resist wind forces and wind-borne debris impacts from hurricanes. However, a tornado or hurricane can produce wind and wind-borne debris loads on a home or small business that are much greater than those on which building code requirements are based. Only specially designed and constructed safe rooms that are built above the minimum code requirements of the IBC and IRC to the criteria of this publication, FEMA P-361, or the ICC 500, offer life-safety occupant protection during a tornado or strong hurricane. The safe room...
designs provided in this publication are based on wind speeds that are rarely exceeded in the United States. Therefore, a safe room built in accordance with these designs is expected to withstand the forces imposed on it by extreme winds without failing; this statement applies to both materials and connections used within the safe room. The intent of the designs is to enable the safe room occupants to survive an extreme windstorm with minor or no injuries, not for the safe room to remain completely undamaged.

Predicting the exact strength of tornadoes and hurricanes is very difficult due to the complex nature of the storms. That is another reason why the safe room designs in this publication are based on extreme wind speeds and why the primary consideration is life safety.

Designing a building, or portion of a building, to resist damage from more than one natural hazard requires different, sometimes competing, approaches. For example, building a structure on an elevated foundation to raise it above expected flood levels can increase its vulnerability to wind and seismic damage. In flood-prone areas, careful attention should be given to the warning time, velocity, depth, and duration of floodwaters. These flooding characteristics can have a significant bearing on the design and possibly even the viability of a safe room. These considerations, among others, should be thoroughly evaluated during the design process. Your local building official or licensed professional engineer or architect can provide you with information about other natural hazards that affect your area and can also recommend appropriate foundation designs and connections to resist prevailing hazards and conditions in your area.

3.2 Flood Hazard Siting and Elevation

A residential safe room should not be placed in any of the flood hazard areas listed in Section 3.2.1. Residential safe rooms located in a flood hazard area that is not listed in Section 3.2.1 should be elevated per the criteria listed in Section 3.2.2.

The placement of a safe room in a new or existing home should be scrutinized with respect to flood hazards. The designer should also ensure that the safe room will withstand the forces of extreme winds and floodwaters in the event that the main homes is damaged or destroyed.

If your residential tornado safe room is in an area that could become flooded during hurricanes, it should not be occupied during any hurricane. The installation of any safe room in the hurricane-prone region should be coordinated with local emergency management and law enforcement personnel to ensure its use during extreme wind events is not a violation of any local or State evacuation plan.

A residential safe room sited in the Special Flood Hazard Area (SFHA) should meet the flood-specific FEMA safe room design criteria listed in Section 3.2.2. Consult your local building official or local floodplain manager to determine whether your home, small business, or proposed stand-alone safe room site, is susceptible to coastal, riverine, or surface water flooding.

3.2.1 Flood Hazard Siting Criteria

A residential safe room should be located outside the following high hazard areas:

- Flood hazard areas subject to high-velocity wave action (Zone V1) and Coastal A Zones (where mapped)
- Floodways
- Any areas subject to storm surge inundation associated with any modeled hurricane Category, including coastal wave effects (where applicable, these areas should be mapped areas studied by the U.S. Army Corps of Engineers, NOAA, or other qualified agency)

Whenever a safe room is constructed using FEMA grant funds, the recommended criteria shown in Section 3.2 become requirements.

For the purpose of this publication, Zone V refers to Zones V, VE, and V1-30.
3. Planning Your Safe Room

3.2.2 Flood Hazard Elevation Criteria

If it is not possible to place the residential safe room outside the SFHA, the residential safe room may be placed in an area that has been determined to be in Zone A, but still outside the high hazard areas identified in Section 3.2.1. In cases when a residential safe room is needed in these flood-prone areas, the safe room should be elevated to or above the highest elevation specified below (refer to the appropriate Flood Insurance Study or Flood Insurance Rate Map):

- The minimum elevation of the lowest floor required by the authority having jurisdiction (AHJ) for the location where the shelter is installed
- The base flood elevation (i.e., the flood elevation having a 1-percent annual chance of being equaled or exceeded [100-year event])
- The flood elevation, including coastal wave effects, having a 0.2-percent annual chance of being equaled or exceeded (500-year event)
- The flood elevation corresponding to the highest recorded flood elevation if a flood hazard study has not been conducted for the area

The prescriptive designs presented in this publication can only be elevated a few feet above existing grade (see design drawings for specific details and elevation limitations) and, therefore, may not comply with flood design criteria for residential safe rooms. In such a situation, alternatives would be to: 1) have a structural engineer design a site-specific foundation for the safe room, or 2) in cases where flow velocity and erosion are not expected during design conditions, build an exterior weatherproof safe room on a slab-on-grade elevated on fill above the flood elevation specified above. Furthermore, the safe room should not be used if local emergency management officials call for the evacuation of an area prior to a hurricane event.

3.3 New versus Existing Homes or Buildings

By constructing a safe room within your home or small business, you are protecting your family and/or employees from extreme wind events. A safe room may be installed during the initial construction of a home or retrofitted afterward. As long as the design and construction requirements and guidance are followed, the same level of protection is provided by either type of safe room. For this discussion, “retrofit” refers to the process of making changes to an existing building.

The safe room designs in this publication were developed primarily for use in new homes or buildings, but some can be used in existing buildings. When a

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new home is being built, the builder/contractor can construct walls, foundations, and other parts of the home to accommodate the safe room. Modifying the walls or foundation of an existing home as necessary for the construction of a safe room is more difficult. As a result, some of the safe room designs in this publication are not practical for existing homes.

Adding a safe room when first building your home or small business is relatively easy and cost-effective. For example, when the home is constructed with exterior walls made from concrete masonry units (CMUs) (also commonly known as “concrete block”; see Figure 3-1), the protection level in FEMA P-320 can be achieved by slightly modifying the exterior walls at the safe room space with additional steel reinforcement and grout. The safe room is easily completed by adding interior walls constructed of reinforced CMU, a concrete roof deck over the safe room, and a special safe room door, as shown in Figure 3-2.

Building a safe room in an existing home typically costs more than building the same safe room in a new home under construction. When installing a safe room in an existing home, the adequacy of the foundation is a primary concern. The vast majority of slab-on-grade foundations in homes are not designed to transfer the loads from the safe room to the ground, even if they have some level of reinforcement. Retrofitting these slabs is often not feasible, and in many cases a portion of the slab must be cut out where the safe room will be, and a new, thicker, reinforced slab with footings must be poured for the safe room. Note that some safe rooms may be heavy enough that an existing slab may be used. Designers can take advantage of this if the dead load (weight) of the safe room, without the weight of the slab, is sufficient to resist the overturning forces on the safe room during a design event. This can frequently be accomplished when the walls of the safe room are CMU or concrete. If you plan on taking advantage of this circumstance, you should have a licensed professional engineer or architect verify that the safe room to be constructed does indeed meet these requirements.

Figure 3-1: Exterior walls constructed of CMUs (New Smyrna Beach, FL, 2007)
3. Planning Your Safe Room

3.4 Safe Room Size

The amount of floor area per person that your safe room must provide depends partly on the type of windstorm from which the safe room is intended to protect you.

Tornadoes are not typically long-lasting storms, so if you are relying on your safe room only for tornado protection, you will not need to stay in the safe room for as long as you would for a hurricane. As a result,

**Figure 3-2:**
In-home safe room under construction; the CMU walls of the safe room are fully grouted and vertically reinforced with steel reinforcing bars from the foundation to the concrete roof deck (New Smyrna Beach, FL, 2007)

**USABLE SPACE**
Consult FEMA P-361 for guidelines on how to identify the net usable floor space and other requirements for a safe room design. Hard fixtures and furnishings reduce the square footage within a safe room that is available for protecting occupants.
comfort is not of a primary concern, and a safe room that provides at least 3 square feet of floor area per person for one- and two-family dwellings should be large enough (note that safe rooms in other residential host buildings, such as apartment buildings, should be afforded at least 5 square feet per person). This allocation of space per occupant also meets the minimum sizing requirements set forth in ICC 500 for residential tornado storm shelters.

When the safe room is intended to provide protection from storms such as hurricanes, which can last for 24 hours or more, the comfort of the occupants should be considered. For a residential hurricane safe room, the recommended amount of floor area per person varies from 7 to 10 square feet, depending on whether the residential hurricane safe room is located in a one- or two-family dwelling or another type of residential building such as an apartment building (as long as the maximum occupancy of the safe room does not exceed 16 people). The minimum sizing requirement set forth in ICC 500 for residential hurricane shelters is 7 square feet per occupant, while for community shelters 20 square feet per occupant is specified for standing or seated and wheelchair-bound occupants and 40 square feet per occupant for bed-ridden occupants. Necessities, such as water and toilet facilities, need to be provided in small business safe rooms to maintain compliance with FEMA P-361 criteria and ICC 500 requirements.

The safe room designs in this publication have a gross area of at least 64 square feet and a minimum wall length of 8 feet (for both tornado and hurricane hazards). The maximum floor dimensions in the safe room designs provided in this publication are 14 feet × 14 feet square, providing 196 square feet of gross safe room space. As indicated in the Introduction, the occupant load for residential safe rooms must be no more than 16 occupants (regardless of dimensions). If you plan to build a residential safe room outside the dimensions of the drawings provided in this publication, or if you plan to have more than 16 occupants in your residential safe room, consult a licensed professional engineer or architect. More information on the sizing of safe rooms in the design drawings is presented in Chapter 4.

### 3.5 Safe Room Locations

For tornado-prone areas, you should locate your safe room so that you can reach it as quickly as possible from all parts of your home or business, and it should be free of clutter. When determining the siting of a safe room, also consider the accessibility needs of potential occupants. For example, for occupants who use wheelchairs or crutches, the use of stairs in an in-ground safe room may make it difficult to access the safe room in a short amount of time.

#### 3.5.1 Siting Your Safe Room: Inside or Outside?

While there are a number of potential locations to construct a safe room inside of a home or small business, a safe room can also be located outside of the building, either as a detached structure (i.e., away from the building) or adjacent to the building. Keep in mind that occupants will need to travel to the safe room from the building, which is why ICC 500 requires that residential safe rooms be located such that the travel distance from the access opening for the safe room to
the nearest entrance of the residence does not exceed 150 feet. Safe rooms located exterior to the home or business require early access to prevent injuries from wind and debris. Like interior safe rooms, exterior safe rooms can be either above- or in-ground. However, if you are located in a SFHA (as outlined in Section 3.2), siting the safe room below ground or below the design flood elevation is not recommended.

While an interior safe room has the benefit of being closer to the building occupants, an exterior safe room may be easier to install for an existing home. An interior safe room constructed in an existing home would typically require substantial retrofitting. By contrast, a separate, detached safe room located outside a home would not require modifications to the home and can therefore be more affordable and feasible for existing buildings. These could even be added onto a new or existing covered porch or patio. Safe rooms located outside of a building also require exterior weather protection per minimum building code requirements. The protection required will depend on local code requirements as well as the type of material used for the exterior walls and roof. Per ICC 500, hurricane safe rooms require weather protection against the design event for any areas of an exposed building envelope, but interior residential safe rooms that are fully enclosed by the host building (i.e., no portion of the safe room wall or roof is also an exterior wall or roof of the building in which the safe room is located) do not require exterior weather protection. Prefabricated versions for both indoor and outdoor safe rooms are available and can be more affordable than site-built versions.

Safe room entrance locations should be considered along with the location of the safe room itself. Entrances that are accessible without having to go outside and be exposed to potential wind and debris are preferable, though may not be feasible in all cases. Safe rooms placed adjacent to the main building could have an entrance directly into the safe room from the main building, or it could have an entrance from the outside as shown in Figure 3-3.

3.5.2 Siting a Safe Room Inside a Home or Small Business

There are several possible locations within your home or small business for a safe room. It can be either inside (within the building footprint) or outside (detached or adjacent to the existing building), and above-ground, in-ground, or in a basement. While in-ground safe rooms provide the inherent missile protection naturally afforded by the surrounding soil coverage, above-ground safe rooms are required to be rigorously tested to ensure that they can also provide missile impact protection. Therefore, all properly constructed safe rooms offer life safety protection when properly designed and constructed. This is an important alternative to be aware of if you are not able to install a safe room in your basement or in-ground because of issues such as flood hazards, naturally high groundwater tables, or the physical abilities of potential occupants at your site.

Researchers, emergency response personnel, and people cleaning up after tornadoes have often found small, interior rooms of a home or small business still standing when all other above-ground parts of the home or small business have been destroyed (see Figure 3-4).
Regardless of where in your home or small business you build your safe room, the walls and ceiling of the safe room must be built so that they will protect you, your family, or employees from wind-borne and falling debris, be anchored to an adequate foundation, and remain standing if your home or small business is severely damaged by extreme winds (see Figure 3-5). Closets, bathrooms, and small storage rooms offer the advantage of having a function other than providing occasional storm protection. Typically, these rooms have only one door and no windows, which makes them well suited to also be a safe room in addition to their regular function. Bathrooms have the added advantage of including a water supply and toilet. If sections of your home’s or small business’ walls are used as safe room walls, those wall sections must be designed for the wind pressure and debris impact resistance outlined in FEMA P-361. Similarly, if you construct a safe room on the first floor of a building above a basement, the structure below the safe room that carries the loads down to the foundation must be capable of resisting the same wind loads as the safe room. As outlined in ICC 500, any connections between the safe room and host building must be designed to resist higher loads than minimum building code requirements. This is to ensure the structural integrity of the safe room, should the rest of the structure fail or be compromised during an extreme wind event.

Figure 3-4: Core remnants of homes sometimes survive a tornado as shown in these photographs of site-built homes where a closet (red arrow in left photograph) and a bathroom behind a kitchen (red arrow in right photograph) remained standing after an EF4 tornado (Tuscaloosa, AL, 2011)

Figure 3-5: Above-ground residential safe room that was in the garage of a home hit by an EF5 tornado in Joplin, MO (2011)
3.6 Floor Plans Showing Possible Safe Room Locations

This section shows four typical floor plans with possible locations for safe rooms. These are not floor plans developed specifically for homes with safe rooms; rather, they show how safe rooms can be added without changing the layout of rooms. Regardless of where the safe room is built, it must be equipped with a door that has been tested and certified to the appropriate criteria and will resist the wind pressure and impact of windborne debris. See Section 3.9 for more information on selecting a door for your safe room.

3.6.1 Floor Plan 1: Basement

Possible safe room locations in a basement are shown in Figure 3-6 and include the following:

- A space using one or more exterior walls of the basement
- A freestanding structure within the basement (not using the basement walls)

A space that is to be used for a safe room must be kept free of clutter so that the safe room can be quickly and easily entered and so that the safe room occupants will not be injured by falling objects. For this reason, a bathroom is often a better choice for a safe room than a closet or other space used for storage. Basements are not suitable locations for safe rooms when there is a flood hazard risk present. For more information on flood hazards to consider, please see Section 3.2.

Figure 3-6: Floor Plan 1: Possible safe room locations in a basement

3.6.2 Floor Plan 2: Safe Rooms on the Primary Level of a Home or Small Business

Possible safe room locations in a home on a slab-on-grade or crawlspace foundation are shown in Figure 3-7 and include the following spaces on the first floor:

- Bathroom
- Closet
- Laundry room (provided the load-bearing wall between it and the garage, as shown in Figure 3-7, can be properly strengthened or separated from the structure of the home)
- Corner of the garage
- Outside within 150 feet travel distance from the home

3.6.3 Floor Plan 3: In-Ground Safe Rooms

Possible locations for an in-ground safe room are shown in Figure 3-8 and include the following:

- Below the home
- Below the floor of the garage
- Below ground within 150 feet travel distance from the home

Figure 3-7: Floor Plan 2: Home on a slab-on-grade or crawlspace foundation

Figure 3-8: Floor Plan 3: In-Ground Safe Rooms
When deciding whether to choose an in-ground safe room, make sure the potential for flooding is considered (see Section 3.2 for more information). Also note that for safe rooms located in garages, any potential obstacles (such as a parked car) should be considered as well as the possible need to reinforce the garage floor in order to park a car. In the event of a tornado, the safe room user may be blocked from entering and exiting the safe room.

3.6.4 Floor Plan 4: Multipurpose Safe Rooms in a Small Business

Small businesses can use prescriptive safe room designs for multipurpose safe rooms. Figure 3-9 illustrates some potential locations for a safe room in a fire station. The area used for a conference room or other purpose can also be adapted for life-safety protection, provided the equipment and fixtures placed in the safe room can be removed quickly and efficiently. When placing safe rooms in buildings larger than typical residential structures, the layout should be designed so that the safe room is quickly accessible from other areas on the floor. FEMA P-361 and ICC 500 provide additional requirements that apply to community safe rooms, such as ventilation, fire protection, sanitation, and minimum usable area per occupant. Although an emergency escape opening is not required in FEMA P-361 or ICC 500 for safe rooms with less than 16 occupants, Section 501.2 of ICC 500 requires an emergency escape opening (an additional door or other opening) for storm shelters with more than 16 occupants, when the applicable building code only requires one exit door.

3.6.5 Selection of Safe Room Type and Location

Table 3-1 will help you decide what type of safe room is appropriate for your circumstances. The top section applies to the construction of safe rooms in new homes or buildings. The bottom section provides considerations for retrofit situations, in which a safe room is being added to an existing home or building.

Table 3-2 will also help you consider the options of connections to a home (or small business), exposure (above or below ground), construction type, applicability to new or existing buildings, and access (depending on whether the safe room is inside or outside of the building). The right-most column in the table also indicates whether this publication has a safe room prescriptive solution that applies to this type of safe room.
3. Planning Your Safe Room

Table 3.1 Appropriate Types of Safe Rooms for New and Existing Homes and Buildings

<table>
<thead>
<tr>
<th>SAFE ROOM CONSIDERATIONS (NEW HOMES OR BUILDINGS)</th>
<th>APPROPRIATE SAFE ROOM TYPE</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>BASEMENT</td>
</tr>
<tr>
<td>House or building located in a storm surge area</td>
<td></td>
</tr>
<tr>
<td>House or building located in a flood hazard area²</td>
<td></td>
</tr>
<tr>
<td>High water table</td>
<td></td>
</tr>
<tr>
<td>Low cost</td>
<td></td>
</tr>
<tr>
<td>Long-term safe room occupancy comfort</td>
<td></td>
</tr>
<tr>
<td>Least likely to be hit or impacted by wind-borne debris</td>
<td></td>
</tr>
<tr>
<td>Ease of accessibility (pre- and post-event)</td>
<td></td>
</tr>
</tbody>
</table>

Table 3.2: Construction, Applicability, and Access for Safe Rooms

<table>
<thead>
<tr>
<th>CONNECTION TO HOME</th>
<th>EXPOSURE</th>
<th>CONSTRUCTION</th>
<th>APPLICABILITY</th>
<th>ACCESS</th>
<th>FEMA P-320 SAFE ROOM APPLICATIONS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>PREFABRICATED</td>
<td>NEW HOME</td>
<td>EXISTING HOME</td>
<td>INSIDE HOME</td>
</tr>
<tr>
<td>Detached</td>
<td>Above ground</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>In ground</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>No</td>
</tr>
<tr>
<td>Below</td>
<td>In ground</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>Inside</td>
<td>In basement</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>Attached</td>
<td>Above ground</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
</tbody>
</table>

¹ This publication does not contain any designs for site-built in-ground safe rooms, as prefabricated in-ground safe rooms are typically more constructible and affordable.
² Per flood design criteria for FEMA safe rooms (see Section 3.2), elevation of a safe room is only permitted when specific flood design criteria have been met and when approved by the jurisdictional authority responsible for evacuations and NFIP compliance.
3.7 Foundation Type

Homes and other buildings vary in construction type as well as foundation type. Buildings may have heavy wall systems, such as masonry or concrete, or they may have light wall systems, such as wood framing, metal stud framing, or structural insulated panels. Regardless of the structure type noted above, the following types of foundations may be suitable for the installation of a safe room:

- Basement
- Slab-on-grade with footings and reinforcement
- Crawlspace or pile (however, prescriptive solutions for pile foundations are not included in this publication)

In a new home with a basement, the safe room is often built in the basement. You can build the safe room as an entirely separate structure with its own walls, or you can use one or more of the basement walls as walls of the safe room (see Figure 3-10). Vertical and horizontal surfaces with sufficient soil cover do not have to be tested for resistance to debris impact (see Chapter B3 of FEMA P-361 for more information), though they still need to be able to resist the extreme wind loads. Typical reinforcement techniques used in existing residential basement walls will not provide sufficient resistance to extreme wind loads. For new construction, your builder/contractor can reinforce the walls used for the safe room. For existing construction, reinforcing the walls is often not feasible and where possible is typically cost-prohibitive.

The likelihood of wind-borne debris entering the basement is lower than for above-ground spaces;

3.7.1 Basement Foundation Applications

A home on a basement foundation is usually built on a foundation constructed of cast-in-place concrete or CMUs. Existing foundation walls will likely not meet the requirements for a safe room. The framing for the floor above the basement is supported by the exterior foundation walls and sometimes by beams or interior walls.

In new construction, you can reinforce the basement walls and use them as part of the safe room. Reinforcement used in typical basement walls for normal use will not provide sufficient resistance for safe rooms. In order to economically utilize basement walls as part of a safe room, the safe room should be integrated into the design and construction process during the new construction phase.

**BASEMENT WALLS**

Reinforcement used in typical basement walls for normal use will not provide sufficient resistance for safe rooms. In order to economically utilize basement walls as part of a safe room, the safe room should be integrated into the design and construction process during the new construction phase.

**EXISTING SPACES**

When determining whether an existing wall, foundation, or roof can be used for a safe room, the specific existing configuration must be carefully evaluated to determine its capacity. The proposed safe room should be planned as a structurally separate space to prevent it from relying on existing components that were designed to provide much lower levels of performance. Any existing building elements that would be structurally relied upon by the safe room would likely need to be replaced.

Figure 3-10: Cross section: Typical new construction basement foundation with safe room (reinforcement shown for illustrative purposes only)
however, a basement safe room should still be designed to resist the extreme wind pressures that an above-ground safe room would need to resist. The safe room designs provided in this publication considered that loading from debris may be experienced by the safe rooms when a surrounding structure collapses during an extreme wind event. The roof decks of these safe rooms are designed to limit the damage that may be induced from these debris sources; therefore, the existing first floor of a home would not be adequate to also serve as the roof of the safe room unless it has been designed to the criteria in FEMA P-361. Although the building may collapse around the safe room, installing the safe room in the basement is still appropriate if it is designed and constructed to perform independently of the structure that surrounds it.

In addition to the roof and exterior walls, the foundation of a basement safe room should be adequate to resist the overturning and uplift forces of an extreme wind event. If the basement has an unreinforced or insufficiently reinforced slab of typical thickness (approximately 4 inches), there may not be enough dead load in the safe room to resist these forces. In general, adding a basement safe room during the construction of a new home is easier than retrofitting the basement of an existing home. If you plan to add a basement safe room as a retrofitting project, keep the following in mind:

- You must be able to clear out an area of the basement large enough for the safe room.
- Unless the exterior basement walls contain adequate reinforcement as shown on the design drawings provided with this publication, these walls cannot be used as safe room walls because they are not reinforced to resist damage from wind-borne debris and extreme winds uplifting the home’s floor structure above.
- Exterior basement walls that are used as safe room walls must not contain windows, doors, or other openings in the area providing protection unless they are protected with an appropriate protective device or are designed to resist the debris impact and pressure associated with safe room design.
- The roof of the safe room must be designed to resist the wind pressures and debris impact forces.

3.7.2 Slab-on-Grade Applications

A slab-on-grade home or commercial building (see Figure 3-11) is built on a concrete slab that is constructed on compacted or undisturbed soil.
Concrete slabs require steel reinforcement (as required in ICC 500) to prevent cracking and to resist the tension resulting from extreme wind loads acting on the safe room. If you are building a new slab-on-grade home and want to install a safe room (of any material or type), FEMA recommends that the slab or foundation beneath the safe room be adequately reinforced and be thickened or have footings to ensure proper support and resistance to all loads (gravity and wind loads). A licensed design professional will help provide these details. The thickened slab will act as a footing beneath the walls of the safe room to provide structural support. It will also help anchor the safe room so that it will stay in place during an extreme wind event, even if the rest of the home is destroyed.

In an existing home, removing part of the slab and replacing it with a thickened section or footing to support a safe room would involve some disruption inside the home. Building a safe room, particularly with lightweight wood-framed walls, in an existing slab-on-grade home may not be practical unless a new slab is poured or the existing slab can be shown to have reinforcement and thickness adequate to support the safe room. If steel reinforcement in an existing slab is present and documented, the designs provided in these plans may be retrofitted to certain reinforced slabs.

In some cases, heavy safe rooms that do not require the dead load of the slab for resistance may be installed on existing slabs, as discussed in Section 3.3. Lighter safe rooms may require more dead load (weight of the structure and slab or foundation) to resist uplift, overturning, and sliding forces. This dead load can be attained by installing a thickened slab foundation or footings under the walls of the safe room. Whenever an existing slab is used as the foundation for a safe room, ICC 500 requires a Special Inspection be provided to review and verify the following: 1) engineering calculations proving the adequacy of the existing slab to resist the applicable loads, 2) the minimum required thickness of the slab, 3) the presence of required reinforcing steel, and 4) the installation and capacity of the safe room anchors. Where a thicker or reinforced foundation is needed, the existing slab should be cut out around the perimeter of the safe room, and a mat-slab or footings and slab should be installed.

You can also build a safe room as an addition to the outside of a slab-on-grade home (as shown in Figure 3-3). This type of safe room must not only have proper footings, but also exterior weather protection (for more information on exterior safe rooms, see Section 3.5.1). In general, adding a safe room during the construction of a new slab-on-grade home is easier than retrofitting an existing slab-on-grade home. If you plan to add a safe room to a slab-on-grade home as a retrofitting project, keep the following in mind:

- The walls of the safe room must be completely separate from the structure of the home unless the existing walls have adequate reinforcement or are reinforced as part of the retrofit to meet the safe room criteria.

3.7.3 Crawlspace or Pile Applications

A home built on a crawlspace (see Figure 3-12) usually has a floor constructed of wood framing. Along its perimeter, the floor is supported by the exterior foundation walls. The interior part of the floor is supported by beams that rest on a foundation wall or individual piers. Crawlspace foundation walls may be concrete, but are usually constructed of CMU blocks. They are often unreinforced and provide little resistance to the stresses caused by extreme winds.

Building a safe room inside a home on an existing crawlspace foundation is very complicated. The main reason is that the entire safe room, including its floor, must be separate from the framing of the home or, alternatively, the entire floor system and foundation of the home must be constructed to support the extreme wind loads acting on the safe room. In Figure 3-12, a safe room is built inside the home or commercial building without using the floor system of the structure itself. In this option, the safe room has a separate

SOIL CHARACTERISTICS

While heavier safe rooms, such as those constructed of concrete and CMU, are more likely to resist forces imparted by extreme wind pressures, a local design professional may need to verify that the soil will be able to carry the weight of the safe room.
3. Planning Your Safe Room

A concrete slab floor installed on top of compacted earth fill and must be supported by steel reinforced concrete or CMU foundation walls. The floor system may be designed as open and elevated, but that design option is difficult to develop a prescriptive solution for and, therefore, is not addressed in this publication. An alternative approach, which may be more economical, is to build an exterior safe room on a reinforced slab-on-grade foundation adjacent to an outside wall of the home and provide access through a door installed in that wall.

Ventilation in the area below the floor of the home is also an important issue. The wood-framed floor of a home on a crawlspace foundation is typically held 18 to 30 inches above the ground by the foundation walls for compliance with the building code. The space below the floor is designed to allow air to flow through so that the floor framing will not become too damp. This air flow must not be blocked by the installation of the safe room.

In general, building a safe room inside a new crawlspace home is easier than building a safe room in an existing crawlspace home. If you plan to add a safe room to an existing crawlspace home as a retrofitting project, keep the following in mind:

- The safe room must have a separate foundation. Building the foundation inside the home would require cutting out a section of the existing floor and installing new foundation members, fill dirt, and a new slab—a complicated and expensive operation that is often not practical.
- A more practical and more economical approach would be to build an exterior safe room, made of concrete or concrete masonry, on a slab-on-grade foundation adjacent to an outside wall of the home, as described above.

3.8 Construction Materials

Extensive testing by wind engineering research facilities has shown that walls, ceilings, and doors commonly used to meet minimum building code requirements for standard building construction cannot withstand extreme wind pressures or the impact of debris carried by these extreme winds. The safe room designs in this publication account for these findings by specifying building materials or combinations of building materials that will resist wind forces and perforation by debris in extreme winds.
SAFE ROOM MATERIALS
The materials your builder/contractor will need to build your safe room should be available from building material suppliers in your community. These materials have been carefully selected for their strength, durability, and/or ability to be readily combined in ways that enable them to withstand the forces of extreme winds and the impact of wind-borne debris. Your builder/contractor should not substitute any other material for those specified in the designs.

Since the first edition of FEMA P-320 was released in 1998, many tornado events have occurred, highlighting the importance of installing safe rooms in homes or small businesses. Individuals and companies began designing safe rooms to provide alternatives to the prescriptive solutions presented here. As a result, a residential safe room industry has evolved.

Many of the safe room products are designed and constructed as prefabricated units. These prefabricated units are constructed from a variety of materials, such as metal panels, concrete, fiberglass shells, and many more. These other safe room types use common building materials or new innovations from the building industry. The design drawings in this publication provide prescriptive solutions for site-built safe rooms and specify the construction materials for the various safe room types. However, safe room doors are not included in the prescriptive designs and must also comply with the debris impact and pressure test criteria that are discussed further in Section 3.9.

SAFE ROOM DOORS
Like any other room, safe rooms must be accessed through an opening or door. Just as the walls and roof of a safe room are designed and built to protect against extreme winds and wind-borne debris, so must the safe room door and assembly. The door assembly includes the door, hardware (locks and hinges), frame, and attachment devices used to anchor the door frame to the surrounding safe room wall. When careful selection and installation of the safe room door assembly is overlooked, a door failure can leave occupants at great risk of injury or death during a tornado or hurricane.

Steel doors commonly used in residential and commercial construction cannot withstand the impact of the wind-borne debris or wind pressures. There is a common misconception that a steel “storm door” with three locks and three hinges can provide life-safety protection on a safe room, but it cannot. Only door assemblies designed and tested to resist debris impacts and wind pressures can provide near-absolute life-safety protection.

Prospective safe room owners should understand that FEMA does not verify or certify design calculations for any product. FEMA does not endorse, approve, certify, or recommend any contractors, individuals, firms, or products. Contractors, individuals, or firms shall not claim they or their products are “FEMA approved” or “FEMA certified.”

3.9.1 What Should You Look for in a Door?
The most important aspect when purchasing a door assembly for your safe room is that it has been tested to the missile impact and pressure test criteria as specified in FEMA P-361 and ICC 500. The residential safe room door criteria are described in Chapter B3 of FEMA P-361. These criteria require a missile impact test using a 15-pound 2-inch × 4-inch wood board traveling at 100 mph for vertical surfaces (such as a door or wall) and 67 mph for horizontal surfaces (such as a roof). Pressure testing on door assemblies is also required;

PREFabricated SAFE ROOMS
Additional information regarding prefabricated safe rooms is presented in the Consumer Guide in Chapter 4 of this publication.

Remember that, as with site-built safe rooms and shelters, prefabricated shelters must be attached to an appropriate foundation. A structural engineer should always be consulted to ensure that the prefabricated shelter is being installed on an appropriate and adequate foundation.

3 For more information on approved testing agencies, please contact your local building official or AHJ.
door assemblies used for tornado safe rooms must undergo a static pressure test, while door assemblies used for hurricane safe rooms must undergo both static and cyclical pressure tests. FEMA P-361 references ICC 500 for test procedures. FEMA P-361 criteria maintain that residential safe rooms should be designed to 250 mph. It is imperative to confirm that the hardware supplied with the door is identical to the hardware used during testing. If substitutions are made, the door may fail during a tornado.

Door assemblies are produced by manufacturers that subscribe to the standards of the Steel Door Institute, the Door and Hardware Institute, and/or the American Architectural Manufacturers Association. Being well informed is important when determining whether a door assembly has been tested to the appropriate criteria. Some door producers indicate their products are “storm doors”; safe room owners and builders should be aware that these products are not tested to the high level required for safe room doors. If you are unsure of the structural adequacy of a safe room door product, ask the producer to provide the listing or certification documentation for the product. Although listing or certification documents may be technical and difficult to read, being aware of the required missile size and speed, and the requirement for a pressure test, allows you to verify that the product has been appropriately tested. If you still have questions about a door product’s test status, speak with your local building official or AHJ to help verify that the requirements have been met. Tested door assemblies are typically not available off the shelf in most home improvement stores, but can be purchased through commercial building product suppliers or safe room/storm shelter component suppliers.

Door testing is conducted by approved agencies. Tested product literature should bear the name of the laboratory and the test protocol to which the door assembly was tested. A door assembly includes the door, frame, locking hardware, and hinges, as well as the method of installation. Components of a tested assembly are not interchangeable with another door and frame without testing. One method of demonstrating compliance is through labeling by third parties, such as UL (Underwriters Laboratories). The label indicates the criteria to which the door has been designed and tested. While there is no universal format for safe room door labels, a representative example is shown in Figure 3-13. The information includes the standards to which the product was tested, the pressures, and the missile impact criteria. Regardless of the format, a label should disclose all of these criteria.

**INWARD VERSUS OUTWARD DOOR SWING**

A common misconception about safe room doors is that they must swing in a particular direction, inward or outward. Per ICC 500, the pressure testing on a door must be conducted away from the door stop, meaning that the door is tested in the weakest condition regardless of being in-swinging or out-swinging.

Additionally, a door must undergo the impact resistance test in the same configuration as it will be installed.

Beyond code requirements, both inward and outward swinging doors have benefits. For example, inward swinging doors are less likely to be blocked by debris, and outward swinging doors provide for more space within the safe room.

**WHERE TO BUY A TESTED SAFE ROOM DOOR**

Tested door assemblies are typically not available off the shelf in most home improvement stores, but can be purchased through commercial building product suppliers or safe room/storm shelter component suppliers. Texas Tech University testing facility and Underwriters Laboratories maintain a list of safe room doors (product names and suppliers) that have passed testing. For more information, see the “Resources” section of the Fact Sheet in Appendix B.

**INSTALLATION INSTRUCTIONS**

When installing a safe room door, be sure to follow the manufacturer’s installation instructions precisely. The installation instructions should direct you to install the door and frame attachments the same way the assembly has been tested or evaluated by a building or engineering professional, based on representative test data. If the installation instructions are not followed, the safe room door may not perform as expected.
FEMA recommends only windows and doors that have adequately passed the ICC 500 testing protocol and FEMA P-361 criteria to be used in a safe room. Products that meet this protocol to FEMA P-361 debris criteria will have a test report that can be requested from the builder, designer, or manufacturer.

In addition to sufficient testing, consider the following characteristics for a safe room door assembly:

- The door should be easily unlocked and opened to allow quick access into the safe room.
- The door should be easily locked with minimal effort from inside the safe room.
- The door should also meet all applicable building code requirements.

Post-disaster assessments after past tornado events, such as FEMA P-908, Mitigation Assessment Team Report – Spring 2011 Tornadoes: April 25-28 and May 22 (2012), have indicated potential door issues with latching mechanisms (either non-compliant latches or bolts, or mechanisms that were easily damaged by debris) that trapped safe room occupants. Additionally, excessive door gaps, particularly below the door, have been observed in safe room doors, potentially allowing for smaller wind-borne debris to enter the space.

3.9.2 Why Does the Door Cost So Much?

Prospective safe room owners are often surprised at the high cost of properly designed and tested safe room door assemblies. Market research shows that properly tested residential safe room door assemblies can be significantly more expensive than regular doors. However, purchasing an inadequate door compromises the protection provided by the safe room. Openings in the safe room (e.g., doors, windows) are the most vulnerable portions of the safe room. Doors must provide the same level of protection as the walls and roof, but must also be operable. The strength of the safe room door hinges, the latch and handle assembly, and the connection of the door frame into the wall all require significant research and testing in order to develop a door system that will resist the wind pressures and wind-borne debris created by high wind events. Failure of the door can mean the failure of the entire safe room, particularly for small, single-room safe rooms, where occupants taking refuge are in close proximity to the door and would be at great risk if the door fails. A safe room that is otherwise designed to the life-safety criteria provided in FEMA P-361, but with a substandard door, will not offer the same level of protection to occupants, and could lead to serious injuries and even death.

Prefabricated and tested safe rooms are often priced lower than site-built safe rooms and typically include a door. For more information on prefabricated safe rooms, please see Section 4.3.

3.10 Safe Room Cost

When designed and constructed per the specifications within these design plans, the residential safe rooms included in this publication meet or exceed the design requirements for tornadoes and hurricanes as identified in ICC 500. Prefabricated shelters are also available for installation by a builder/contractor, but are not addressed in the design drawings.

The basic cost to design and construct a safe room as shown in the design drawings of this publication during the construction of a new home ranges from approximately $8,000 to $9,500 for an 8-foot × 8-foot

ADDITIONAL INFORMATION ON TORNADO SAFE ROOM DOORS

For more information and guidance on finding an adequate door for your tornado safe room, please see the Tornado Safe Room Door Fact Sheet in Appendix B of this publication.
safe room and between $14,000 and $17,000 for a 14-foot × 14-foot safe room. In general, safe rooms installed in existing homes will be more expensive than those done during new construction. The cost of your safe room will vary accordingly depending on a variety of factors, including:

- Size of the safe room
- Type of safe room (CMU, concrete, wood, insulated concrete form [ICF], combination)
- Location of the safe room
- Number of exterior home walls used in the construction of the safe room
- Type of door used
- Type of foundation on which your home is built
- Your location within the United States (because of regional variations in labor and material costs)
- Whether you are building a safe room into a new home or retrofitting an existing home
- Any added amenities (e.g., bathroom fixtures)

**Prefabricated Safe Rooms**

Prefabricated safe rooms typically cost less than site-built safe rooms and are available in smaller sizes than the sizes provided in the design drawings of this publication. A small, 10-square-foot, residential prefabricated safe room may cost as little as $3,000. Prefabricated safe rooms that are 8 feet × 8 feet are typically comparable to the site-built safe room approximate costs provided above. Installation costs for prefabricated safe rooms may vary depending on the distance that the installer has to travel to deliver the safe room and any foundation or geotechnical work that may be required to install the safe room on an adequate foundation.

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4 These costs are estimated ranges for the designs as shown in the prescriptive solutions in this publication. Actual costs may vary as a result of regional variations in cost, changes in material or labor costs, or other factors. Estimates of safe room designs for each construction type were developed using industry-accepted cost-estimating guides and are provided in 2013 dollars. These values do not include amenities or any modifications or additional features not shown in the design drawings.
Your builder/contractor can use the design drawings provided in this publication to build a safe room for your home. The design drawings provided include the details for building four types of safe rooms: concrete, concrete masonry, wood-frame, and insulated concrete form. If constructed according to the provided design drawings, each of these alternatives is expected to resist failures caused by extreme winds and wind-borne debris.

The materials and connections were chosen for their “ultimate strength,” which means that the materials are expected to resist the loads imposed on them until they or the connections between them fail. The intent of the designs is to enable the safe room occupants to survive an extreme windstorm with minor or no injuries, not for the safe room to remain completely undamaged. The safe room itself may need to be extensively repaired or completely replaced after an extreme wind event.

The safe room size and materials specified in the drawings are based on principles and practices used by structural engineering professionals and the results of extensive testing for effects of missile impacts and wind pressures. Typical and maximum dimensions have been provided on the drawings. The safe rooms have been evaluated for and comply with the design criteria in FEMA P-361 and the standard requirements set forth in ICC 500 for residential storm shelters.

These designs may also serve as a starting point for safe rooms installed in small businesses, but those safe rooms would also have to meet requirements applicable to community storm shelters in ICC 500. See Section 4.2 for additional requirements that apply to community safe rooms and storm shelters. Any alterations to the sizes, material types, or spacing specified in the safe room drawings should be reviewed by a licensed design professional.

The attached Safe Room Construction Plans include:
- Design drawings and details
- General design notes and fastener and hardware schedules

If you or your builder/contractor have questions about the design drawings in this publication, call the FEMA Safe Room helpline at 866-927-2104 or email saferoom@fema.dhs.gov for technical guidance.

### 4.1 Design Drawings

Table 4-1 identifies the sheet number, drawing number, and title of safe room design drawings included in this publication.
4. Building Your Safe Room

Table 4-1: Design Drawings Index

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4.2 How to Use the Drawings

Follow the guidelines below in using the design drawings included in this publication:

- Decide the number of occupants and size of the safe room (see Section 3.4 for floor space per occupant). Using this information, determine the required ventilation at 4 inches per person for hurricane residential safe rooms, and 2 inches per person for tornado residential safe rooms (see SR2.2 in the design drawings for more information). The sizing of the safe room (for plan outer dimensions) may range from 8 feet × 8 feet to 14 feet × 14 feet, with any combination therein (the maximum ratio of width to length is 8 feet × 14 feet). For wood-framed safe rooms of any size, the door should be located on the longest wall. Note that inner dimensions will differ based on the material type selected.

- Determine the flood siting and elevation requirements for your safe room (see Section 3.2 for more information).

- The safe room design drawings were developed for a maximum wall height of 8 feet.

- Drawings should not be scaled to determine dimensions.

- Before construction begins, all necessary building permits should be obtained. The homeowner or contractor (or licensed design professional if applicable) should meet with the local code official to discuss any concerns the building official may have regarding the safe room design.

- If the drawings conflict with local codes, the local codes should govern. If this occurs, a licensed design professional in the State in which the safe room is to be installed should analyze the conflict and design alterations if needed to ensure that the life-safety protection provided by the safe room is not reduced. The resistance of structural, wall, and roof systems should not be compromised for the design event because that would reduce the level of protection of the safe room. Note that these designs meet or exceed structural building code requirements found in the IRC and IBC.

- The plans do not take into account the different multi-use occupancies that a safe room space could also be used for. Particularly when a safe room is
used in a non-residential application, there are a number of other uses regulated by the building code that could invoke higher non-structural requirements than are covered in this publication and FEMA P-361. For example, the amount of space afforded to each occupant may be higher depending on the non-safe room type of use that the area is intended for. In such instances, a licensed design professional should be contacted to interpret the requirements and modify the design as needed.

- If you are installing your residential safe room for a type other than 1- and 2-family dwellings, ICC 500 requires 1 toilet to be provided.

- If there is a conflict among the general notes, specifications, and plans provided in this publication, the most stringent criteria should apply.

- Whenever an existing slab is used as the foundation for a safe room, ICC 500 requires a Special Inspection be provided to review and verify the following: 1) engineering calculations proving the adequacy of the existing slab to resist the applicable loads, 2) the minimum required thickness of the slab, 3) the presence of required reinforcing steel, and 4) the installation and capacity of the safe room anchors.

- The safe room design drawings do not show the fixtures that may be incorporated into a multiuse safe room, such as the toilet or sink in a bathroom. Modifications to add these features should be designed and installed in a way that will not affect the ability of the safe room to resist the design wind pressure and debris impact.

- Because not all contractors are familiar with the type of structural connectors shown in the drawings, the names of two companies that manufacture connectors have been included in the Connector Schedule on Sheet SR0.3 of the design drawings. The list of companies is not, however, exhaustive. Additionally, this list is not intended to express a preference for those manufacturers and/or their products by the U.S. Government nor is it an endorsement of those manufacturers and/or their products.

- Prospective owners of safe rooms may want to consider additional amenities that are not covered in the design drawings, but that would add measures of convenience to the safe room. These include power outlets (to keep phones charged or power clock radios, for example), installed lighting, phone jacks and wired phones, ceiling fan, or built-in bench seating, among other items. Some of these amenities would require the consultation of a licensed design professional, particularly any amenities that would require modification to the design drawings.

- When you have selected your safe room type and size, indicate on the floor plan where your Design Information Sign will be located. The sign should indicate the name of the manufacturer or builder, storm type(s) (hurricane, tornado, or combined), and design wind speed.

### 4.2.1 Additional Requirements for Community Safe Rooms (Serving Small Businesses or More Than 16 Residential Occupants)

For community applications (such as safe rooms serving more than 16 residential occupants, or serving small businesses), additional detailing and considerations must be made when using the drawings provided in this publication. A safe room installed within a small business must meet the criteria for community safe rooms, not residential. Additional requirements for community safe rooms can be found in both FEMA P-361 and ICC 500. Design criteria that have different requirements for community safe rooms include the following:

- **Flood elevation and siting.** Community safe rooms have different restrictions on siting, as well as different criteria for flood elevations. Please see FEMA P-361 for community safe room flood siting and elevation criteria.

- **Fire protection.** ICC 500 requires that community storm shelters be provided with a 2-hour fire resistance rating.
Sanitation facilities. Both FEMA P-361 and ICC 500 require sanitation facilities (i.e., toilets and hand-washing facilities) for community safe rooms.

Emergency escape opening. An emergency escape opening, in addition to the normal egress, is sometimes required for community safe rooms.

Usable square footage. Both FEMA P-361 and ICC 500 have requirements for usable square footage per occupant that are different compared to residential. More space per occupant is required for community safe rooms.

Emergency lighting provisions. Emergency lighting is required for community safe rooms (tornado and hurricane). Also note that ICC 500 requires standby lighting for community hurricane safe rooms.

Signage criteria. Requirements for community safe room signage differ from residential criteria.

Ventilation criteria. Community safe rooms have higher venting area per occupant requirements than residential safe rooms.

Atmospheric pressure change. FEMA P-361 recommends the partially enclosed classification for residential, but community safe rooms may use ASCE 7 (ASCE, 2010) to determine enclosure classification using the guidance provided in both FEMA P-361 and ICC 500.

Building code. Residential and community safe rooms will have different underlying building codes. In locations that have adopted the model International Codes, the IBC would govern community safe rooms while the IRC would govern residential safe rooms.

Seismic risk. For community safe rooms located in a region of high seismicity in the map shown in Figure 4-1, a licensed design professional may need to be consulted on seismic loads and any required detailing on the plans. Further, builders of community safe rooms located in buildings considered high risk (Risk Category III or IV per the 2012 IBC) and in regions of high or moderate seismicity should contact a licensed design professional for seismic load and detailing considerations. This would include essential facilities such as fire, rescue, and police stations.

4.2.2 Seismic Risks

In some locations around the United States, the risk of seismic events may be substantial enough that the building code may require seismic detailing to be on the plans, and may even create a situation where the code-required seismic loads would be greater than the wind loads applied to the safe room. This could trigger additional requirements for wall reinforcement, connection details, and foundations, and the need to prepare a geotechnical report. For residential safe rooms, if your location is in a region of High seismicity on the map shown in Figure 4-1, you should consult a licensed design professional about seismic loads and any required detailing on the plans. The design professional should be licensed in the State where you are located and, if necessary, make any modifications to ensure that the safe room meets or exceeds the wind and flood design criteria in FEMA P-361, as well as the seismic requirements for the location.

Please keep in mind as you consider your risk to seismic activity that locally adopted codes may have varying requirements. As with all design and construction matters, please work with your local building department and all other authorities having jurisdiction to ensure that all State and local requirements are being met, even when using FEMA publication and guidance recommendations.

4.3 Consumer Guide

Although this publication presents FEMA’s guidance on the design and construction of residential safe rooms, FEMA does not verify or certify design calculations for any product. The licensed design professional who signs the certification attests that the product in question will meet the requirements specified on the certification. The design professional should be licensed in the State in which the product will be used. Note that any product must be properly installed for its intended use(s) only. FEMA does not endorse, approve,
Figure 4-1: Seismic risk map*

SOURCE: FEMA P-750, NEHRP-RECOMMENDED SEISMIC PROVISIONS FOR NEW BUILDINGS AND OTHER STRUCTURES, 2009

* This map is based on Site Class D soil. Seismic Design Categories have been adapted into ranges of risk for the purpose of verifying the seismic risk for safe rooms. “High” corresponds to Seismic Design Categories D and E, “moderate” corresponds to Seismic Design Category C, and “low” corresponds to Seismic Design Categories A and B. To access the original map (with Seismic Design Categories and ground acceleration values), see FEMA P-750 or the 2012 IRC.
certify, or recommend any contractors, individuals, firms, or products. Contractors, individuals, or firms shall not claim they are, or produce products that are “FEMA approved” or “FEMA certified.” Vendor claims of compliance with FEMA and ICC criteria should be verified through independent testing or engineering analysis. Industry or trade organizations can also provide oversight and engineering evaluation programs for their members, which include safe room producers, installers, and other associated professionals. Producers, contractors, or firms that wish to indicate that their safe room products have been properly designed should notify consumers whether the product meets or exceeds the safe room criteria found in FEMA P-361, and be transparent with records such as test certification documents.

As an alternative to site-built safe rooms, such as the prescriptive solutions provided in this publication, a variety of prefabricated safe rooms are commercially available. The prefabricated safe room industry has grown tremendously in the past decade, particularly for residential applications. A prefabricated safe room is a safe room that has been assembled off-site, typically in a manufacturing facility, and transported to the site where it will be installed. Typically, prefabricated safe room units include the entire safe room with the exception of the foundation. Therefore even if the prefabricated safe room has been tested and certified for missile impact and wind pressure, the safe room must be installed on an adequate foundation. Many consumers are unaware of this, and have prefabricated safe rooms installed on existing, unreinforced (or insufficiently reinforced) slabs, compromising the ability of the safe room to meet the life-safety protection standard. ICC 500 requires the minimum foundation capacity requirements, locations, and specifications for the anchors to be used to be provided on the construction plans for the safe room. Consumers should be aware of the necessity of a strong foundation and anchorage when choosing a safe room to avoid purchasing a safe room that is inadequate for occupant protection.

Consumers may contact their local building official for assistance if they are unsure whether a safe room product is being properly installed on an adequate foundation, as well as for assistance in verifying whether a safe room product complies with the appropriate criteria. ICC 500 requires that anchors post-installed in hardened concrete (e.g., an existing slab) for storm shelter anchorage be subject to special inspection to verify the anchor installation, capacity, and foundation adequacy according to the manufacturer’s requirements.

4.4 Emergency Planning and Emergency Supply Kit

Whether or not you decide that you need a safe room in your home or small business, you can take two important steps to provide protection for you, your family, or employees during a hurricane or tornado: prepare an emergency plan and put an emergency supply kit together. If you decide to build a safe room, your emergency plan should include notifying local emergency managers, first responders (local fire stations), and family members or others outside the immediate area that you have a safe room. This should be done by registering the precise coordinates (latitude and longitude) of the entrance to the safe room with your local officials (note that this should be done once the safe room is constructed, rather than waiting until an extreme wind event is imminent). This will allow emergency personnel to find and quickly free you after the storm if the exit from your safe room becomes blocked by debris.

You should also prepare an emergency supply kit and either keep it in your safe room or be ready to bring it with you if you need to evacuate your home. Additionally, remember that, after an extreme wind event, the egress from a safe room may be blocked. Therefore, tools to open or dismantle the door from the inside and an alternate means of communication should be kept in the safe room. A checklist of some suggested items to include in an emergency supply kit is provided on the following page.
## Building Your Safe Room

### FOOD:
- An adequate supply of water for each person in your home or small business (1 gallon per person per day)
- 3-day supply of non-perishable foods that do not have to be prepared or cooked (if these include canned goods, remember to include a manual can opener)
- Disposable eating utensils, plates, cups, paper towels, etc.

### MEDICAL:
- First-aid kit
- Necessary prescription medicines
- Bandages
- Antibiotic ointment

### TOOLS:
- Flashlight (one per person)
- Battery-operated radio or television and NOAA* Weather Radio
- Cellular phone or Citizens Band radio
- Extra batteries for these tools
- Wrench or pliers (to turn off gas and water)
- Tools to open damaged doors (e.g., a crowbar, jack, spreader)
- Insect repellent and sunscreen

### PERSONAL:
- Personal hygiene items such as hand wipes and toilet paper
- Portable chemical-type toilet receptacle
- Extra change of clothing per person (store in plastic trash bags to keep clean and dry)
- Appropriate outer wear (e.g., sunglasses, ponchos, jackets, gloves, headwear, boots, etc.)
- Bedding materials such as pillows and blankets or sleeping bags for each person

### SPECIAL ITEMS:
- Babies – formula, diapers, bottles, powdered milk
- Children – entertainment items such as books, games, or toys
- Adults – contact lenses and supplies, extra glasses, and a sufficient supply of prescription medications
- Pets – appropriate supplies such as water (1/2 gallon per day), food, leash, ID tag, carrying container, etc.

### ADDITIONAL ITEMS:
- Important documents such as insurance documents, a list of all your important contacts (e.g., family, doctors, insurance agents), banking information, leases/mortgage, proof of occupancy (such as a utility bill), and a waterproof container in which to keep these documents
- Paper and pencil
- Electronic device chargers
- ABC-rated** fire extinguisher
- Dust masks to help filter contaminated air
- Roofing tarps or plastic sheeting and duct tape to shelter-in-place
- Roll of large heavy-duty trash bags and ties
- Money (cash)
- An audible sounding device that continuously charges or operates without a power source (e.g., canned air horn or whistle) to signal rescue workers if safe room egress is blocked, and hearing protection (e.g., ear plugs or ear mufflers) for each occupant
- Household chlorine bleach and medicine dropper – when diluted, nine parts water to one part bleach, bleach can be used as a disinfectant. Or in an emergency, you can use it to treat water by using 16 drops of regular household liquid bleach per gallon of water
- Matches in a waterproof container
- Local maps

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* The NOAA Weather Radio (NWR) is a nationwide network of radio stations broadcasting continuous weather information directly from a nearby NWS office. NWR broadcasts NWS warnings, watches, forecasts, and other hazard information 24 hours a day, as well as post-event information for all types of hazards, both natural and technological. NWRs are available at electronics stores across the country and range in cost from $25 up to $100 or more, depending on the quality of the receiver and number of features. The NWS does not endorse any particular make or model of receiver. For more information on what to look for in a weather radio, please see Recovery Advisory 5, “Critical Facilities Located in Tornado-Prone Regions: Recommendations for Facility Owners,” of FEMA P-908.

** ABC refers to fires originating from three types of sources: A – paper, wood, or fabric; B – gasoline or oil; or C – electrical.
4.5 Additional Resources

You can get more information about safe rooms from FEMA publications, which you can obtain free of charge by visiting the FEMA Library online at fema.gov/resource-document-library, calling FEMA at 1-800-480-2520, by faxing your request to FEMA at 240-699-0525, or by writing to FEMA Distribution Center, 4440 Buckeystown Pike, Frederick, MD 21704. These publications include the following:

- Safe Rooms for Tornadoes and Hurricanes: Guidance for Community and Residential Safe Rooms, FEMA P-361
- Safe Room Resources DVD, FEMA 388
- Tornado Protection – Selecting Refuge Areas in Buildings, FEMA P-431

You can also find helpful resources at http://www.ready.gov/, a website dedicated to preparedness maintained by the Department of Homeland Security. Hurricane- and tornado-specific documents on READY.gov include suggested emergency supply kits, food and water suggestions, being informed about alerts, and making a plan to protect your family, among many other topics.

Additional material has been developed in recent years and will likely continue to be propagated, such as the Federal Alliance for Safe Homes (FLASH) outreach efforts that can be found on www.FLASH.org. These materials include promotional videos, animations, online courses, and additional outreach material.
CHAPTER 5
Safe Rooms Save Lives

Since the original launch of FEMA P-320, there have been many instances of safe rooms saving the lives of residents around the country. In some cases, safe rooms are purchased using private funds entirely, while in others FEMA grant funds are used to pay for part of the safe room. For example, the Oklahoma Safe Room Initiative and rebate program helped fund 6,016 safe rooms after an EF5 tornado struck Moore, OK in 1999. In 2003, another major tornado impacted much of the same area, and there were no deaths. This success is directly attributable to people using safe rooms. Moreover, knowing that their families had a safe place to go was a great relief for beneficiaries. As of January 2014, this and other FEMA grant programs have provided over $928,000,000 in Federal funds to design and construct nearly 25,000 residential and over 2,300 community safe rooms in 25 States and territories.

Below are a few examples of how safe rooms have saved lives. With proper installation, storm shelters and safe rooms protect people from the dangerous forces of extreme winds. They can also relieve some of the anxiety created by the threat of an oncoming tornado or hurricane. For additional information on these and other safe room success stories, see the FEMA website.

Cullman, AL

In 2004, Keith, Deborah, and Matthew Crumbley were granted funding for a safe room. Seven years later, on April 27, 2011, an EF5 tornado shattered the rural community of Cullman, causing mass destruction and the death of the Crumbleys’ next door neighbor. As the tornado raged over their community, Deborah, her son Matthew, both of her parents, and her cats were safely tucked inside the above-ground safe room.

“Matthew and I had been in the shelter earlier that morning. We kept hearing the weatherman say, ‘It’s going to be bad. It’s going to be bad.’ So we got in,” said Deborah. “Around lunch time, my parents came over …”

After huddling in the safe room for a while, Deborah stated the time and suggested that they could get out. “By the time she got the words out of her mouth, I felt the pressure. My ears popped and I thought I’d seriously gone deaf,” said Matthew. “Then something started hitting against the front of the shelter. This was followed by 2 to 3 minutes of calmness. Then things were hitting against the back of the shelter.”

Deborah said, “While we were in the eye of the storm, we could hear everything hitting the shelter. It sounded like a train … Then we heard one final loud bang. We knew, before we opened the door, that the garage was gone. We had no idea when we came out that the entire house was gone.”

Meanwhile, Deborah’s husband, Keith, had ridden out the storm in a shelter at work. After the storm, he left his job to race home to his family. As he approached the area, he noted the devastation. “I couldn’t see my
house or the safe room. So I jumped out of my truck and started running. I just knew everyone was dead. I was running and calling out to them. Then I heard Debbie say, ‘Here I am,’’ said Keith. “That’s about the sweetest sound you could hear when you think somebody’s gone.” “As grant recipients, we had to go through a process. We also had to choose a contractor from a list that the local emergency manager had given us. Then, we had to make certain that the safe room was certified,” said Deborah. “The April 27th storm proved that the shelter was able to withstand the test,” added Keith.

The total cost of the safe room was $4,800; however, as eligible applicants for the State’s grant program, the Crumbleys were reimbursed 75 percent of the cost through FEMA’s Hazard Mitigation Grant Program (HMGP). Administered by the State, HMGP funds projects after a declared disaster, reimbursing up to 75 percent of the project cost, with the remainder coming from local sources.

Joplin, MO

In May 2008, Tom Cook and his teenage daughter Ryanne survived a catastrophic tornado in Racine, MO, that leveled their home. They had taken refuge in the bathroom, but were forced out of their home once the roof came off. While Tom and his daughter survived, Tom’s wife of 19 years and Ryanne’s mother did not. She was one of the 36 people killed by the tornado.

Following this tragic event, Tom vowed to be prepared for disasters in the future. “I wasn’t going to take the chance of going through anything like that again without protection,” Tom said during an interview. Tom and Ryanne moved to nearby Joplin, MO, to rebuild—this time with a safe room in their garage. He started to research safe rooms and decided on an above-ground, indoor steel safe room bolted to the floor of his garage.

This decision proved fortuitous when an EF5 tornado touched down 3 years later on May 22, 2011. The storm leveled their home, but Tom and Ryanne were unharmed. According to Tom, after emerging from their safe room, “there was nothing there, except the safe [room], us, and rubble as far as you can see.”

Tom and Ryanne moved into a new house and had their safe room fixed and reinstalled in their new home’s garage. “At least I have some safety, in case I need to go in there again,” said Ryanne of their safe room. “… you have to give yourself a chance…” says Tom. “Pay attention.”

Lafayette County, MS

Ever since he narrowly survived a tornado as a young boy, Robert Clemons has had a healthy respect for these destructive and often deadly phenomena. So he was prepared for the twister that tore through his property along County Road 469 south of Oxford in late April 2011. Clemons, his wife Patsy, her sister Betty, and their little dog rode out the tornado in a concrete safe room that he had installed in 2006.

That early brush with a tornado convinced Robert Clemons that “everybody who lives in a tornado-prone area should have a safe place to go during tornadoes and strong thunderstorms. I’ve always had some kind of a storm shelter,” said Clemons, now 74 and a life-long resident of northern Mississippi. In one of his homes, a basement offered a relatively safe refuge from tornadoes.5 Before he had a safe room at his home on County Road (CR) 469, he had a “hole in the ground” dug into a hillside and covered by a heavy tree trunk.

The 2011 tornado season started early in Mississippi, when seven twisters touched down in the State in the first 3 hours of January 1. Tornado activity waxed and waned throughout the South during the next 3 months, but April brought 2 days of the costliest and deadliest outbreaks in U.S. history. The tornado that struck south of Oxford on April 27 brought winds estimated at 140 mph (rated an EF3 storm), which caused extensive damage to homes along CR 469, including the Clemons’ home.

The Clemons had sat out a few thunderstorms in their safe room since they had it built, and even got in a practice run during the morning of April 27 as several storm warnings were issued. In early afternoon, Mr.

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5 For more information on refuge areas in the home, see Recovery Advisory 4, Safe Rooms and Refuge Areas in the Home, of FEMA P-908.
Clemons “figured it was time to get an update on the tornado situation,” only to learn that one was fast approaching their area. He and his family made their way to the safe room just minutes before the tornado reached them at about 1:30 p.m.

The Clemons didn’t feel any vibrations or ground shaking while inside their safe room as the tornado roared by, although the winds moved a nearby storage shed about 6 feet. Clemons got his safe room through the Mississippi Emergency Management Agency’s “A Safe Place to Go” program, which reimburses eligible homeowners 75 percent (to a maximum of $4,000) of the cost of a safe room.

As Mr. Clemons emerged from the safe room, he was saddened to see damage to the roof and foundation of their home, the shattered storage shed and its contents, and the destruction to the canopy covering his large recreational vehicle. As he looked around, Robert was most disheartened by what the tornado had done to his land. He admits to “being almost sick to think that I’ll never again see 100-year old trees around my house.” The tornado uprooted most of the large trees and virtually mowed down all the smaller trees and other vegetation on the Clemons’ property, as well as that of their neighbors.

“A safe room is good insurance and a good investment,” concluded Robert Clemons. “After this tornado, I wouldn’t be without a safe room, and I hope everybody in this part of the country is soon able to get one of their own.”

Moore/Newcastle, OK

One year after Ronda and Billy Johnson installed a safe room in their garage, their home was totally destroyed by a tornado. It proved a wise investment because that safe room saved their lives that day. A powerful EF5 tornado ripped through Newcastle, OK, and nearby communities on May 20, 2013, destroying homes and taking 24 lives. Ronda and her daughters, Kylie and Raylee, plus two family dogs, took shelter from the storm in the safe room (Figure 5-1). “We had always wanted a safe room and when my husband built an unattached garage on the property we decided that this was the perfect place and time to purchase a safe room,” said Ronda. The garage was just a few feet from the house and the safe room would be easy to access in an emergency. Rather than build underground, the Johnsons decided to purchase an above-ground safe room—a 6-foot × 8-foot concrete box anchored to the garage slab and accessed via a steel door with a triple latch system. The room is equipped with electricity and supplies, including a flashlight in case the electricity goes out. After installation, the Johnsons registered their safe room with the local fire department in case they needed to be rescued following a storm.

By the time the 2013 tornado hit, they had already utilized the $3,500 unit four or five times, but they were not directly impacted by the tornadoes. And that’s what they expected when the warning was issued again on May 20. “My daughters and I were getting ready for graduation night at Newcastle High School,” Ronda recalled. “The sirens began sounding and we received a call from my brother, who lives in Edmond, OK, that we needed to get into the shelter. We hurriedly gathered the dogs and we all got into the shelter.”

About 3 minutes later the tornado hit. “It was the loudest sound I have ever heard,” said Kylie. “I had to cover my ears.” “I could hear flying debris hitting the safe room,” added Ronda. “After it was over, neighbors came to see if we were all right and to help us out of the

Figure 5-1: Safe room that remained standing after an EF5 tornado (Newcastle, OK, 2013). The photo shows the safe room after the event, after debris had been cleared away.
shelter because debris was partially blocking the door. Everything was gone and we did not anticipate that. There were no walls left standing on the house or the garage. We did not have a wall left. We walked out to nothing.”

Ronda is no stranger to the destruction and dangers that accompany tornadoes. In 1999, her father’s house in Moore, OK, was destroyed by a tornado. Ronda lived nearby at the time, and she and Kylie rode out that storm in a closet. “During this recent storm, if there had been no safe room, we would have probably gotten in the bath tub,” said Ronda. “That would not have been good. After the tornado, the bathtub was gone and we don’t know where it went. No signs of it anywhere.” “Living in Oklahoma, tornadoes are something you just have to live with, but you don’t really think it’s going to happen to you,” said Kylie. “You think it is only going to happen to other people.” “We’re going to build back in the same place and we’re not afraid because we have a safe room,” said Ronda. “Now the way I look at it, everyone needs to have a safe room.”

Monroe County, MS

In 1999, Dan Chism installed a safe room to protect his family from tornadoes. That shelter saved his life and the lives of nine others when an EF5 tornado ripped through the small town of Smithville on April 27, 2011, destroying almost everything in its path. Three quarters of the town was destroyed. The storm destroyed the majority of the homes and businesses, the police station, the town hall, the post office, and four out of six churches. Seventeen people in this tight-knit community lost their lives.

“Through the years the town has been plagued by the threat of storms, but I never imagined the town would be hit by something as strong as this one,” said Dan Chism. One past storm brought 28 neighbors and friends to his safe room for protection. “Everyone in the neighborhood always knew they were welcome to...take cover in the safe room,” Chism said. The in-ground safe room is about 20 feet from where his house once stood.

Dan Chism and his wife Peggy built their home 38 years ago. “It took us 3 years to build it,” said Dan. “It’s hard to believe that everything we had worked so hard for was lost in 20 seconds. However, I am grateful my life was spared that day. Everyone in our neighborhood who went into a safe room that day lived, and everyone who stayed inside their house died.” Emergency warning sirens sounded early that morning across the town. Radio and television stations also gave warnings, so Dan, Peggy, his son, grandson, and mother-in-law headed into the safe room. That storm went around them, and Chism thought that the threats were over for the day.

Later that afternoon, he heard screams from the street, and neighbors and family members began running to the closest safe room. He could not see the tornado, but he heard something like a jet airplane with high frequency getting louder and louder and he knew that a tornado was on the way. Nine family members and neighbors ranging from ages one to 91 quickly took cover in his safe room. He stood outside the safe room, waiting as long as he could for anyone else seeking refuge. Reluctantly, when he realized he could wait no longer, he closed the door saying, “It’s going to get us this time.” They were hit about 20 seconds later.

Inside the safe room, they could hear the sound of flying debris, and the entire ground was shaking. “I could hear the roaring and my ears were popping,” said Peggy Chism. After everything was over, Chism opened the safe room door and looked outside. “Nothing was left,” said Chism, “... there was so much debris and I could not see the street. All the houses and trees were gone, and I did not know where I was ... We put a metal roof on ... last year and there was no sign of even a piece of it. I could not believe that we went into a hole and came out 60 seconds later and everything was gone. The destruction was unbelievable.”

“People began coming from another part of town, and they helped me get a sense of direction as I worked my way to where my nephew’s house once stood,” said Chism. “I looked for him and his wife and others who did not take cover in a storm shelter. They did not survive the storm.” Dan and Peggy Chism decided, after losing their home, that whether they purchase
an existing home or have one built, a safe room is a necessity. Dan Chism says, “I am positive that we will build a safe room.”

**Moore, OK**

On the afternoon of May 20, 2013, an EF5 tornado struck Moore, OK, and surrounding areas. The peak winds of the storm have been estimated at 210 mph. The tornado initially touched down in Newcastle, OK, and followed a track very similar to the 1999 and 2003 tornadoes that also devastated Moore. The tornado resulted in 24 deaths, 377 injuries, 1,150 destroyed homes, and an estimated $2 billion in damages. Although the tornado traveled directly through densely populated areas of Moore, part of the Oklahoma City metropolitan area, the lives of a large number of people affected by the storm were saved. The tornado represented a tragic loss of life and devastation to the community, but many residents of Moore knew from the past tornadoes that they needed to have a safe place to take refuge.

Thanks to the Oklahoma SoonerSafe Safe Room program, as well as previous State and Federal initiatives to promote safe rooms, many of the residents of Moore either had a safe room or were able to travel to a nearby safe room to take refuge from the storm. The program was the third such statewide initiative implemented by the Oklahoma Department of Emergency Management (OEM).

Previously, the department worked with FEMA following the 1999 and 2003 tornado outbreaks to help fund nearly 10,000 residential safe rooms that meet or exceed FEMA P-361 design criteria. Although the predominant safe room type observed after the tornado was in-ground, above-ground safe rooms were observed as well (Figure 5-2) that successfully protected occupants from a direct impact. SoonerSafe has been funded through FEMA’s Hazard Mitigation Grant Program and Pre-disaster Mitigation. Two years after the launch, the SoonerSafe program had already provided funding for more than 1,200 safe rooms for Oklahoma homeowners.

In order to minimize administrative costs, OEM opted for an online registration process, which allows users to manually update their address or contact information if they move or have other changes. The program uses a random selection process to select names so that each person who registers will have an equal chance to be selected for a safe room grant. In 2012, funding priority was given to residents whose homes were destroyed in the April 14, 2011, Tushka tornado and May 22–25, 2011, tornadoes in central and northeastern Oklahoma, which garnered Presidential disaster declarations for Individual Assistance.

The SoonerSafe Safe Room Program was developed by OEM in partnership with FEMA and Oklahoma Interactive, the State’s web portal to provide grant funding for the purchase and installation of safe rooms for Oklahoma homeowners. More than 30,000 people have registered for the program since its launch.

For more information about the program, visit [www.soonersafe.ok.gov](http://www.soonersafe.ok.gov).

*Figure 5-2: Site-built safe room that withstood the impact of the Moore tornado (Moore, OK, 2013)*
CHAPTER 6
References


APPENDIX A

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APPENDIX B

Tornado Safe Room Door Fact Sheet
Residential Tornado Safe Room Doors

Residential safe rooms are becoming more popular as families seek protection from violent tornadoes. Like any other room, safe rooms must be accessed through an opening or door. Just as the walls and roof of a safe room are designed and built to protect against extreme winds and wind-borne debris, so must the safe room door.

When careful selection and installation of the safe room door assembly is overlooked, the safe room door opening can leave occupants at great risk of injury or death during tornadoes.

Not all doors are the same

Steel doors commonly used in residential and commercial construction cannot withstand the impact of the wind-borne debris, or “missiles,” that a tornado can propel, and their failure has resulted in serious injury and even death during tornadoes. There is a common misconception that a steel “storm door” with three locks and three hinges can provide tornado life-safety protection: it cannot. Only door assemblies designed and tested to resist tornadoes can provide life-safety protection for you and your family.

Consumers need to be sure the door they are buying is part of a tested tornado safe room door assembly, as some door suppliers offer non-tested “storm door” assemblies for use in safe rooms. Sometimes door suppliers market levels of safety with corresponding pricing (“good,” “better,” “best”). Such terminology can give consumers a false sense of security that the less expensive doors provide an adequate level of tornado protection. In reality, there is no substitute for a tested tornado safe room door assembly!

The good news is these door assemblies are readily available today.

What is different about a tested safe room door versus a standard door?

For safe room doors to reliably provide life-safety protection during a tornado, they must be rigorously designed, constructed, and tested. FEMA does not certify products, but the manufacturer(s) of safe room door assemblies must certify their products have passed ICC 500 testing to meet or exceed FEMA safe room criteria.

Consumers should request documentation from the supplier and/or installer to verify the door assembly’s compliance with the most current versions of FEMA’s safe room publications¹ (FEMA P-361 and FEMA P-320) or ICC 500² for a tornado wind speed of 250 mph. One method of demonstrating compliance is through labeling by third parties, such as UL (Underwriters Laboratories).

In addition to having passed required testing for tornado missile impact and pressure, the door assembly should be easily locked and unlocked so that access to and from the safe room is quick and easy.

FEMA does not endorse, approve, certify, or recommend any contractors, individuals, firms, or products. Contractors, individuals, or firms shall not claim they are, or produce products that are, “FEMA approved” or “FEMA certified.”

UL tornado safe room door label

In addition to having passed required testing for tornado missile impact and pressure, the door assembly should be easily locked and unlocked so that access to and from the safe room is quick and easy.

1. FEMA P-361, Safe Rooms for Tornadoes and Hurricanes: Guidance for Community and Residential Safe Rooms and FEMA P-320, Taking Shelter from the Storm: Building a Safe Room for Your Home or Small Business. FEMA Publications provide criteria based on code recommendations and post-disaster field observations, but do not regulate or set standards in building codes. The most current versions can be found at links provided under “Resources” section at end of Fact Sheet.
2. ICC 500, ICC/NSSA Standard for the Design and Construction of Storm Shelters. The most current version can be found at link provided under “Resources” section at end of Fact Sheet.
Why is installing the complete tested door assembly in its entirety so important?

The door assembly includes the door, hardware (locks and hinges), frame, and attachment devices used to anchor the door frame to the surrounding safe room wall. Installation instructions should be specific to the actual safe room wall type (e.g., wood-frame, concrete masonry units (CMUs)) of the home or small business. The entire safe room door assembly must have passed the required testing exactly as it is to be installed in the safe room to make sure it will withstand the required tornado wind pressures and debris impacts.

Some suppliers may offer the door and frame without the tested hardware; if substitutions are made, the door may fail during a tornado.

Where can you buy a tested safe room door?

Tested door assemblies are typically not available off the shelf in most home improvement stores, but can be purchased through commercial building product suppliers or safe room/storm shelter component suppliers. Texas Tech University testing facility and UL maintain a list of safe room doors (product names and suppliers) that have passed testing. Refer to the “Resources” below for information.

What should you request when selecting your safe room door?

• The test certification document or UL label that shows the product passed ICC 500 testing to meet or exceed FEMA safe room criteria

• Confirmation that the hardware supplied with your door is identical to the hardware used during testing

When it is time to install your safe room, make sure to contact your local building department for permitting and inspection guidelines.

Resources

• More information on testing protocol and a list of safe room products that have passed testing at Texas Tech University may be found at http://www.depts.ttu.edu/nwi/research/DebrisImpact/index.php.

• The UL Online Certification Directory may be found at http://database.ul.com/cgi-bin/XYV/template/LISEXT/1FRAME/index.html.
  – After linking, enter ‘zhla’ in the UL Category field and ‘ICC 500’ in the Keyword field for safe room-tested products.

• A free copy of FEMA P-361 can be downloaded or ordered from http://www.fema.gov/media-library/assets/documents/3140.

• A free copy of FEMA P-320 can be downloaded or ordered from http://www.fema.gov/media-library/assets/documents/2009.


• If you have additional questions pertaining to FEMA safe room guidance publications, you may contact the Safe Room Helpline at Saferoom@fema.dhs.gov.
LIMIT OF LIABILITY

THE DESIGNS IN THIS BOOKLET ARE BASED ON EXTENSIVE RESEARCH OF THE CAUSES AND EFFECTS OF WINDSTORM DAMAGE TO BUILDINGS. SAFE ROOMS DESIGNED AND BUILT TO THESE STANDARDS SHOULD PROVIDE A HIGH DEGREE OF OCCUPANT PROTECTION DURING EXTREME WINDSTORMS (TORNADOES AND HURRICANES). ANY SUBSTITUTION OF EITHER MATERIALS OR DESIGN CONCEPTS MAY DECREASE THE LEVEL OF OCCUPANT PROTECTION AND/OR INCREASE THE POSSIBILITY OF PERSONAL INJURY DURING A SEVERE WIND EVENT.

BECAUSE IT IS NOT POSSIBLE TO PREDICT OR TEST ALL CONDITIONS THAT MAY OCCUR DURING SEVERE WINDSTORMS OR CONTROL THE QUALITY OF CONSTRUCTION AMONG OTHER THINGS, THE DESIGNER DOES NOT WARRANT THE DESIGN.

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DRAWING # SHEET TITLE
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SR0.0 INDEX SHEET
SR0.1 GENERAL NOTES
SR0.2 GENERAL NOTES
SR0.3 TABLES
SR1.0 CMU SAFE ROOM PLANS AND DETAILS
SR1.1 CONCRETE SAFE ROOM PLANS AND DETAILS
SR1.2 ICF SAFE ROOM PLANS AND DETAILS
SR1.3 WOOD FRAME SAFE ROOM PLANS AND DETAILS
SR1.4 WOOD / CMU INFILL FRAME SAFE ROOM AND DETAILS
SR1.5 DETAILS FOR SAFE ROOMS THAT USE BASEMENT WALLS
SR2.1 SHEATHING REQUIREMENTS & WOOD FRAME SAFE ROOM WITH STEEL SHEATHING
SR2.2 EXHAUST / VENTILATION DETAILS

* SAFE ROOMS FOR SMALL BUSINESSES OR RESIDENTIAL USE WITH MORE THAN 16 OCCUPANTS ARE COMMUNITY SAFE ROOMS THAT HAVE ADDITIONAL REQUIREMENTS THAT THESE CONSTRUCTION PLANS DO NOT PROVIDE FOR. SEE SECTION 4.2 OF FEMA P-320 FOR FURTHER DETAILS.
FEMA P-320 (2014)
1. YIELD STRENGTH FOR METAL IS 30 KSI MINIMUM IN HURRICANE-PROVoked REGIONS. ALL METAL SHOULD BE 609 GALVANIZED BY THE MANUFACTURER.
2. SAFE ROOM W/ STEEL SHEATHING COVERED W/ GYP, BOARD OR FINISH OR OTHERWISE SEPARATED FROM CONTACT BY SAFE ROOM OCCUPANTS. THE WALL measurable SUBSTRUCTURE WITHIN 2'' TOLERANCE PERPENDICULAR TO THE WALL. SUPPORT ALL REINFORCEMENT TO PREVENT DISPLACEMENT CAUSED BY CONSTRUCTION LOADS OR BY PLACEMENT OF GROUT AND MORTAR BEYOND ALLOWABLE TOLERANCES.
3. REINFORCING BAR SPACING SHOWN ON PLANS ARE AT MAXIMUM ON CENTERS. ALL BARS SHALL BE BENT COLD. BARS SHALL NOT BE STRAIGHTENED AND RE-BENT. FIELD BENDING OF REBAR SHALL NOT BE ALLOWED. BARS SHALL BE DETAILED AND PLACED WITHIN 1/2'' TOLERANCE PERPENDICULAR TO THE WALL. SUPPORT ALL REINFORCEMENT TO PREVENT DISPLACEMENT CAUSED BY CONSTRUCTION LOADS OR BY PLACEMENT OF GROUT AND MORTAR BEYOND ALLOWABLE TOLERANCES.
4. MINIMUM MASONRY LINTEL SHALL BE AS INDICATED IN THE PLANS. ALL LINTEL ELEMENTS USING EPOXY ADHESIVES OR MECHANICAL ANCHORAGE.
5. FOUNDATION WALLS SHALL HAVE TEMPORARY BRACING BEFORE BACKFILL IS PLACED. THE WALL WITH A MINIMUM OF 1 NO.4 BAR CONTINUOUS AROUND PERIMETER FOR 6" WALLS. PROVIDE BENT BARS PER TYPICAL DETAILS TO MATCH AND LAP WITH HORIZONTAL MORTAR JOINTS. MAXIMUM VERTICAL SPACING OF TIES SHALL BE 16". MAX HORIZONTAL SPACING OF TIES SHALL BE 32". MASONRY VENNER SHALL BE ATTACHED TO SUPPORTING WALL FRAMING WITH 3/16'' DIA. WALL TIES OR DOVETAIL-TYPE METAL TIES OF EQUIVALENT STIFFNESS EMBEDDED INTO HORIZONTAL MORTAR SPACING OF TIES SHALL BE 16'' MU. HORIZONTAL SPACING SHALL BE 24'' IN TIELESS COURSES SHALL BE STAGGERED PROVIDE 9 GA. WIRE WITH WALL ANCHOR TIES. ALL REINFORCING TO BE WELDED SHALL BE APPROVED EQUAL. REFER TO ASTM D448 FOR GRADATION.
6. MINIMUM MASONRY UNIT Lintel shall be as indicated in the plans. All unexposed face concrete elements using epoxy adhesives or mechanical anchorage.
7. ALL FLOORING SHALL BE SOLID Laid. Exception: dry-packed MASONRY FOR WOOD-FRAME INFILL OPTION. 1.0
8. CONCRETE GROUT SHALL HAVE A SLUMP BETWEEN 8 AND 11'' WHEN MEASURED IN ACCORDANCE WITH ASTM C476. GROUT EXCEPT FOR SELF-CONSOLIDATING GROUT SHALL HAVE A SLUMP BETWEEN 6 AND 11'' WHEN MEASURED IN ACCORDANCE WITH ASTM C143. ALL CELLS IN CONCRETE MASONRY UNITS SHALL BE SOLID LAYED. EXCEPTION: DRY-PACKED MASONRY FOR WOOD-FRAME INFILL OPTION. 1.0
9. MASONRY GROUT SHALL BE IN ACCORDANCE WITH ASTM C476. GROUT EXCEPT FOR SELF-CONSOLIDATING GROUT SHALL HAVE A SLUMP BETWEEN 6 AND 11'' WHEN MEASURED IN ACCORDANCE WITH ASTM C143. ALL CELLS IN CONCRETE MASONRY UNITS SHALL BE SOLID LAYED. EXCEPTION: DRY-PACKED MASONRY FOR WOOD-FRAME INFILL OPTION. 1.0
10. MASONRY VENNER SHALL BE ATTACHED TO SUPPORTING WALL FRAMING WITH 3/16'' DIA. WALL TIES OR DOVETAIL-TYPE METAL TIES OF EQUIVALENT STIFFNESS EMBEDDED INTO HORIZONTAL MORTAR SPACING OF TIES SHALL BE 16'' MU. HORIZONTAL SPACING SHALL BE 24'' IN TIELESS COURSES SHALL BE STAGGERED PROVIDE 9 GA. WIRE WITH WALL ANCHOR TIES. ALL REINFORCING TO BE WELDED SHALL BE APPROVED EQUAL. REFER TO ASTM D448 FOR GRADATION.
11. FOUNDATION WALLS SHALL HAVE TEMPORARY BRACING BEFORE BACKFILL IS PLACED. THE WALL WITH A MINIMUM OF 1 NO.4 BAR CONTINUOUS AROUND PERIMETER FOR 6" WALLS. PROVIDE BENT BARS PER TYPICAL DETAILS TO MATCH AND LAP WITH HORIZONTAL MORTAR JOINTS. MAXIMUM VERTICAL SPACING OF TIES SHALL BE 16''. MAX HORIZONTAL SPACING OF TIES SHALL BE 32''. MASONRY VENNER SHALL BE ATTACHED TO SUPPORTING WALL FRAMING WITH 3/16'' DIA. WALL TIES OR DOVETAIL-TYPE METAL TIES OF EQUIVALENT STIFFNESS EMBEDDED INTO HORIZONTAL MORTAR SPACING OF TIES SHALL BE 16'' MU. HORIZONTAL SPACING SHALL BE 24'' IN TIELESS COURSES SHALL BE STAGGERED PROVIDE 9 GA. WIRE WITH WALL ANCHOR TIES. ALL REINFORCING TO BE WELDED SHALL BE APPROVED EQUAL. REFER TO ASTM D448 FOR GRADATION.
12. FOUNDATION WALLS SHALL HAVE TEMPORARY BRACING BEFORE BACKFILL IS PLACED. THE WALL WITH A MINIMUM OF 1 NO.4 BAR CONTINUOUS AROUND PERIMETER FOR 6" WALLS. PROVIDE BENT BARS PER TYPICAL DETAILS TO MATCH AND LAP WITH HORIZONTAL MORTAR JOINTS. MAXIMUM VERTICAL SPACING OF TIES SHALL BE 16''. MAX HORIZONTAL SPACING OF TIES SHALL BE 32''. MASONRY VENNER SHALL BE ATTACHED TO SUPPORTING WALL FRAMING WITH 3/16'' DIA. WALL TIES OR DOVETAIL-TYPE METAL TIES OF EQUIVALENT STIFFNESS EMBEDDED INTO HORIZONTAL MORTAR SPACING OF TIES SHALL BE 16'' MU. HORIZONTAL SPACING SHALL BE 24'' IN TIELESS COURSES SHALL BE STAGGERED PROVIDE 9 GA. WIRE WITH WALL ANCHOR TIES. ALL REINFORCING TO BE WELDED SHALL BE APPROVED EQUAL. REFER TO ASTM D448 FOR GRADATION.
DO NOT ATTACH SAFE ROOM CEILING TO FLOOR OR CEILING ABOVE.

WOOD JOIST, SEE SCHEDULE 3/SR0.3 FOR MEMBER SIZE AND SPACING.

BLOCKING AT QUARTER POINTS.

(2) LAYERS 3/4" PLYWOOD CONTINUOUS TO INSIDE CORNER.

14 GA STEEL SHEATHING CONTINUOUS TO INSIDE CORNER.

DO NOT ATTACH SAFE ROOM CEILING TO FLOOR OR CEILING ABOVE.

WOOD JOIST, SEE SCHEDULE 3/SR0.3 FOR MEMBER SIZE AND SPACING.

BLOCKING AT QUARTER POINTS.

(2) LAYERS 3/4" PLYWOOD CONTINUOUS TO INSIDE CORNER.

14 GA STEEL SHEATHING CONTINUOUS TO INSIDE CORNER.

CONNECTOR "F" SEE SCHEDULE 4/SR0.3.

CONNECTOR "A" TYP SEE SCHEDULE 4/SR0.3.

2" RIM JOIST

DBL 2"x6" TOP PLATE. NO SPLICING PERMITTED.

SPlice Second Layer of sheathing here if necessary. See wood wall base plan for wall requirements.

(4) 2x6 STUDS EACH SIDE OF DOOR.

1' - 0" TO FOOTING.
1. See SR1.1 and SR1.4 for safe room wall, foundation, and ceiling details for reinforced CMU and concrete walls.

2. Reinforce intersection vertically w/ #5 bars at 16" OC, insert into each wall min 24" embedment (expansion or epoxy set).

3. Reinforce wall a minimum of 1'-0" beyond safe room interior wall.

4. Connect wood safe room wall to foundation wall w/ 1/2" dia anchor bolts at 24" OC, min 2 1/8" embedment (expansion or epoxy set).

5. Connect wood safe room wall to foundation wall w/ 1/2" dia anchor bolts at 24" OC, min 2 1/8" embedment (expansion or epoxy set).

6. Connect each joist pair "H" see schedule 4/SR0.3.

7. Bond beam by others.

8. Cast in place concrete wall and footing by others.

9. Vertical reinforcement contiguous to footing and properly integrated w/ footing reinforcement.

10. Minimum reinfl shall be #4 bars at 12" OC, EW, Full height, consult w/ local professional engineer for additional reinforcement criteria for non safe room loads.

11. Minimum reinfl shall be #5 bars at 24" OC vertically, install horizontal reinforcing per general notes, grout walls solid full height per general notes, consult w/ local professional engineer for additional reinforcement criteria for non safe room loads.

12. Vertical reinforcement contiguous to footing and properly integrated w/ footing reinforcement.

13. CMU wall (8" min) and footing by others.

14. Connector "C" see schedule 4/SR0.3.

15. Connector "H" each joist pair see schedule 4/SR0.3.

16. 2"x12" PT ledger board attached to foundation walls with 1/2" expansion or epoxy a.b. to resist 1,300 lbs, install at 16" OC.

17. 2"x12" PT ledger board attached to foundation walls with 1/2" expansion or epoxy a.b. to resist 1,300 lbs install at 16" OC.

18. 8" bond beam w/ (1) #5 bar at bearing elevation.

19. Minimum reinfl shall be #5 bars at 24" OC vertically, install horizontal reinforcing per general notes, grout walls solid full height per general notes, consult w/ local professional engineer for additional reinforcement criteria for non safe room loads.

20. Vertical reinforcement contiguous to footing and properly integrated w/ footing reinforcement.

21. CMU wall (8" min) and footing by others.

22. Connector "C" see schedule 4/SR0.3.

23. Connector each joist pair "H" see schedule 4/SR0.3.

24. Bond beam by others.

25. Cast in place concrete wall and footing by others.

26. Vertical reinforcement contiguous to footing and properly integrated w/ footing reinforcement.

27. Minimum reinfl shall be #4 bars at 12" OC, EW, Full height, consult w/ local professional engineer for additional reinforcement criteria for non safe room loads.

28. Minimum reinfl shall be #5 bars at 24" OC vertically, install horizontal reinforcing per general notes, grout walls solid full height per general notes, consult w/ local professional engineer for additional reinforcement criteria for non safe room loads.

29. Vertical reinforcement contiguous to footing and properly integrated w/ footing reinforcement.

30. CMU wall (8" min) and footing by others.

31. Connector "C" see schedule 4/SR0.3.

32. Connector each joist pair "H" see schedule 4/SR0.3.

33. Bond beam by others.

34. Cast in place concrete wall and footing by others.

35. Vertical reinforcement contiguous to footing and properly integrated w/ footing reinforcement.

36. Minimum reinfl shall be #4 bars at 12" OC, EW, Full height, consult w/ local professional engineer for additional reinforcement criteria for non safe room loads.

37. Minimum reinfl shall be #5 bars at 24" OC vertically, install horizontal reinforcing per general notes, grout walls solid full height per general notes, consult w/ local professional engineer for additional reinforcement criteria for non safe room loads.

38. Vertical reinforcement contiguous to footing and properly integrated w/ footing reinforcement.

39. CMU wall (8" min) and footing by others.
2. PLYWOOD SHEATHING ATTACHMENT PATTERN FOR PROTECTION LAYERS ON INTERIOR OF SAFE ROOM

3. PLYWOOD SHEATHING ATTACHMENT PATTERN FOR PROTECTION LAYERS ON EXTERIOR OF SAFE ROOM

1. SHEATHING ATTACHMENT VARIES BASED ON WALL LENGTH, SEE ATTACHMENT SCHEDULE FOR PROPER SPACING.
2. PROTECTION LAYERS ARE TO BE INSTALLED ALTERNATING THE LONGAINS OF THE MATERIAL FROM HORIZONTAL TO VERTICAL.
3. MINIMUM UNBROKEN WALL LENGTH IS 3’-6”.
4. WITH CMU INFILL OPTION, OMIT STEEL LAYER AND INSTALL 2ND LAYER OF DETAIL 1/SR2.1 MAY REQUIRE UPPER SHEATHING PIECE WIDTH TO BE 7”, 8-3/4”, OR 10-3/4” DEPENDING ON JOIST DEPTH.
5. MINIMUM SHEATHING PIECE WIDTH OF 1’-0”. EXCEPTION: SECOND LAYER OF DETAIL 1/SR2.1 MAY REQUIRE UPPER SHEATHING PIECE WIDTH TO BE 7”, 8-3/4”, OR 10-3/4” DEPENDING ON JOIST DEPTH.
6. SHEATHING MAY BE INSTALLED ON INSIDE OR OUTSIDE FACE. SINGLE LAYER TO BE INSTALLED ON OPPOSITE FACE.

NOTE:
- SHEATHING ATTACHMENT SCHEDULE
- SHEATHING LEGEND
- SHEATHING REQUIREMENTS & WOOD FRAME SAFE ROOM WITH STEEL SHEATHING
- FEMA P-320 (2014)

Scale: 3/8” = 1’-0”

SR2.1 Scale: 3/8” = 1’-0”

Plywood Sheathing Attachment Pattern for Protection Layers on Interior of Safe Room 1

Plywood Sheathing Attachment Pattern for Protection Layers on Exterior of Safe Room 2

Sheathing Attachment Schedule

<table>
<thead>
<tr>
<th>Wall Length</th>
<th>16d Nails</th>
<th>3/4” Wood Deck Screws</th>
<th>1/4”x3” Self-Tapping Screws</th>
</tr>
</thead>
<tbody>
<tr>
<td>3’-6” TO 6’-0”</td>
<td>2” O.C. AT EDGES</td>
<td>6” O.C. IN FIELD</td>
<td>2” O.C. AT EDGES</td>
</tr>
<tr>
<td>6’-1” TO 7’-0”</td>
<td>2” O.C. AT EDGES</td>
<td>6” O.C. IN FIELD</td>
<td>3” O.C. AT EDGES</td>
</tr>
<tr>
<td>7’-1” TO 14’-0”</td>
<td>4” O.C. AT EDGES</td>
<td>6” O.C. IN FIELD</td>
<td>6” O.C. AT EDGES</td>
</tr>
</tbody>
</table>

Note:
- For pre-drilled option, only pre-drill through sheathing, do not pre-drill base material.
- Protection layers are to be installed alternating the longains of the material from horizontal to vertical.
- Minimum unbroken wall length is 3’-6”.
- With CMU infill option, omit steel layer and install 2nd layer of detail 1/SR2.1 may require upper sheathing piece width to be 7”, 8-3/4”, or 10-3/4” depending on joist depth.
- Sheathing may be installed on inside or outside face. Single layer to be installed on opposite face.
### Tornado Residential Safe Room Passive Ventilation

<table>
<thead>
<tr>
<th>Tornado Safe Room Occupancy</th>
<th>Passive Ventilation Area Required (Inches Squared)</th>
<th>Minimum Number of Pipe Vents Per Detail 1</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>4&quot;</td>
<td>2</td>
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<tr>
<td>16</td>
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<td>11</td>
</tr>
</tbody>
</table>

**Passive Ventilation Area Required**

1. PER ICC 500 Section 702.1 Exception, air intake openings must be installed a minimum of 72" above safe room floor. When installed only in upper portion, exception requires 4 square inches per occupant.
2. **Passive Ventilation Area** per ICC 500 Section 702.1 and assumes air intake openings are distributed between the upper and lower portions of safe room as specified therein. Area and resulting number of vents required must be doubled when air intake openings are installed exclusively in the upper portion as provided per exception in Section 702.1.

Consult with local building officials and refer to ICC 500 Section 306.3 and 306.4 for opening protective requirements.

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![Diagram of Passive Ventilation Detail for Exterior Wall](image-url)